# WASHBURN-FAIR OAKS HISTORIC DISTRICT DESIGN GUIDELINES







Aerial photos of the Washburn-Fair Oaks Historic District, 1938, courtesy of the University of Minnesota John R. Borchert Map Library

Prepared for the Minneapolis Heritage Preservation Commission

City of Minneapolis

Community Planning & Economic Development (CPED)

Prepared by Pigeon Consulting, CPED, and Ten X Ten

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# Introduction

# How to Use this Document

The Washburn-Fair Oaks Historic District Design Guidelines provide a framework for evaluating proposed alterations to existing buildings and new construction within the boundaries of the Washburn-Fair Oaks Historic District. The guidelines should be consulted before planning exterior maintenance tasks - such as cleaning and roofing – as well as ahead of major rehabilitation, reuse, and new construction projects. All projects are also evaluated using *The Secretary of the Interior's Standards for the Treatment of Historic Properties* (specifically the Standards for Rehabilitation, see pages 8-9, which apply only to the exteriors of buildings, including the windows and doors). Signage, awnings, and canopies are evaluated under the Minneapolis Heritage Preservation Commission's *Design Guidelines for On-Premises Signs and Awnings* and are not addressed in these design guidelines.

The Minneapolis Heritage Preservation Commission (HPC) and Community Planning and Economic Development (CPED) Department staff review project plans for *all* exterior alterations, new construction, and demolition. Each project requires a preservation application and is evaluated for consistency with the applicable design guidelines. Applicants should reach out to CPED staff early in their project planning process to discuss their project and determine which application is required.

# **Preservation Applications**

**Certificate of No Change** (administrative review, no fee charged). This type of review is typically for small projects, such as window, porch and door repairs, and/or in-kind replacement of non-historic materials, exterior mechanical equipment, masonry and siding repairs, and/or in-kind replacement of non-historic roofing materials.

**Certificate of Appropriateness** (public hearing review, fee charged based on lot area). The review involves a public hearing before the HPC. This type of review typically includes major projects, such as large additions, new construction, major changes to a property, new porches, replacement of historic roof features, and projects that don't meet these historic district design guidelines.

# **ADA Accessibility**

For existing buildings and new construction, applicants should work with CPED staff to discuss ADA accessibility considerations.

## **Hazardous Materials**

For existing buildings with hazardous materials, such as lead paint or asbestos siding, applicants should work with CPED staff to discuss abatement and replacement strategies.

## Sustainability

For existing buildings and new construction, applicants should work with CPED staff to discuss opportunities for using sustainable construction materials and alternative energy sources, such as solar panels or shingles.

## **Key Definitions**

**Historic** features and materials were installed during the period of significance, while **non-historic** features and materials were installed outside of this time period.

**Contributing** resources were built during the historic district's period of significance (1863-1939) and have not been substantially altered.

**Non-contributing** resources were either built, or moved into the district, outside of the historic district's period of significance (1863-1939).

Primary elevations face public streets while non-primary elevations do not.

**Public realm** is defined as open spaces (public and semi-public), such as streets, sidewalks, bike paths, parks, and plazas, but does not include parking lots. Public realm infrastructure refers to constructed and/or landscaped features.

## **Project Review**

Projects will be evaluated on a case-by-case basis. These guidelines do not differentiate between contributing and non-contributing resources; instead, greater emphasis is placed on historic vs. non-historic features and materials.

## Secretary of the Interior's Standards for Rehabilitation

1. A property will be used as it was historically or be given a new use that requires minimal change to its distinctive materials, features, spaces and spatial relationships.

2. The historic character of a property will be retained and preserved. The removal of distinctive materials or alteration of features, spaces and spatial relationships that characterize a property will be avoided.

3. Each property will be recognized as a physical record of its time, place and use. Changes that create a false sense of historical development, such as adding conjectural features or elements from other historic properties, will not be undertaken.

4. Changes to a property that have acquired historic significance in their own right will be retained and preserved.

5. Distinctive materials, features, finishes, and construction techniques or examples of craftsmanship that characterize a property will be preserved.

6. Deteriorated historic features will be repaired rather than replaced. Where the severity of deterioration requires replacement of a distinctive feature, the new feature will match the old in design, color, texture

and, where possible, materials. Replacement of missing features will be substantiated by documentary and physical evidence.

7. Chemical or physical treatments, if appropriate, will be undertaken using the gentlest means possible. Treatments that cause damage to historic materials will not be used.

8. Archeological resources will be protected and preserved in place. If such resources must be disturbed, mitigation measures will be undertaken.

9. New additions, exterior alterations, or related new construction will not destroy historic materials, features, and spatial relationships that characterize the property. The new work will be differentiated from the old and will be compatible with the historic materials, features, size, scale and proportion, and massing to protect the integrity of the property and its environment.

10. New additions and adjacent or related new construction will be undertaken in such a manner that, if removed in the future, the essential form and integrity of the historic property and its environment would be unimpaired.

# History of the Washburn-Fair Oaks Historic District

The Washburn Fair-Oaks Historic District was established in 1976 as a local historic district that is significant under five of seven City historical significance criteria. Under significance criteria 1 and 3, the district represents the late nineteenth century outward movement of the City's wealthy residents from the central business district to areas on the periphery of the city limits. Streetcar lines fueled transit-related real estate development, significant under criterion 1, including a significant concentration of large residences built at the turn of the century that represent fashionable architectural styles significant under criterion 4. These stately edifices were designed by important local architects, including William Channing Whitney and Ernest Kennedy (significance criterion 6). Their owners, the second generation of wealthy Minneapolitans, invested in civic spaces and institutions, as exemplified by the Minneapolis Institute of Art and the Washburn Fair Oaks Park (significance criterion 5).

# Period of Significance: 1863-1939

The designation study for the Washburn-Fair Oaks Historic District was completed in 1976 and did not include a clear period of significance. In 2022 the City of Minneapolis worked with Pigeon Consulting to define the period of significance for the district and develop a clear list of contributing and non-contributing properties. The list can be found on pages 26-31.

## **Location and Boundaries**

The Washburn-Fair Oaks Historic District is in Minneapolis's Whittier Neighborhood. The boundaries of the historic district are illustrated on the map on page 32.

# **Contributing and Non-Contributing Parcels**

There are 214 underlying parcels within the boundaries of the Washburn-Fair Oaks Historic District, some of which have been designated as Landmarks (indicated with an asterisk in the Property List found on pages 26-31). "Contributing parcels" were constructed within the period of significance for the historic district. "Non-contributing parcels" were constructed or moved into the district after 1939. Within the boundaries of the historic district, there are:

- 153 Contributing Parcels
  - It should be noted that some parcels also include contributing secondary buildings (such as garages, carriage houses, etc.), but most parcels include non-contributing secondary buildings.
  - The parcels occupied by the Minneapolis Institute of Art and the Minneapolis College of Art and Design both include multiple principal buildings and have both contributing and non-contributing elements.
- 61 Non-Contributing Parcels, including undeveloped land, or surface parking lots.
  - Non-contributing principal buildings generally include those that have seen dramatic exterior alterations, and those that were moved into the Washburn-Fair Oaks Historic District after the period of significance.

# **1. Guidelines for Existing Buildings**

# **Foundations**

1.1 Historic foundation materials shall be retained and repaired to the greatest extent possible. Repairs shall use materials and methods that match the historic foundation. Where replacement is necessary due to significant deterioration or structural issues, it should be limited to the affected area.

# Walls

## **General Treatment**

- 1.2 When non-historic materials need to be replaced, restoration of historic wall cladding is encouraged. When this is not feasible, wall materials should be replaced in-kind.
- 1.3 Cladding over historic siding, trim, or other features shall be avoided as it changes the proportions and relationship of features, as well as obscures and causes damage to historic materials. Details such as corner pilasters, sunbursts, window and door casing trim, etc. shall not be covered and, if removed, shall be replaced in-kind. When approved, replacement materials shall match the direction, dimensions, and texture of the historic material.

## Masonry (Brick, Stone, Terra Cotta, Concrete Block)

- 1.4 Historic masonry shall be preserved and repaired. It may be replaced when the historic masonry units are cracked, chipped, or spalled, or exhibit severe deterioration. New masonry shall match the historic masonry in terms of color, texture, profile, and size.
- 1.5 Historic mortar joints shall be preserved. When severely deteriorated, replacement mortar shall match in strength, color, width, and profile. Vertical mortar joints should be cleared with hand tools to prevent damage to historic masonry. One hundred percent repointing is not allowed unless the mortar is shown to be severely deteriorated.
- 1.6 No waterproof coatings may be applied to historic masonry. Sealant or caulking used at joints where masonry meets other features is permitted.
- 1.7 Painting of currently painted masonry elevations is allowed. Painting of unpainted historic masonry elevations shall not be allowed.
- 1.8 Cleaning of historic masonry shall be conducted using the gentlest means possible, as proven by test panels, beginning with a low-pressure spray of water with wood scrapers, stiff nylon brushes, or stiff fiber brushes, and moving to progressively stronger means.
- 1.9 Sandblasting and other abrasive methods on historic masonry are strictly prohibited.

## Stucco

1.10 Historic stucco shall be preserved and repaired. It may be replaced when the historic stucco is missing or too deteriorated to repair. New stucco shall match the existing stucco in color and dash.

## Wood

- 1.11 Historic wood siding shall be preserved and repaired to the greatest extent possible.
- 1.12 Where historic wood siding is deteriorated beyond repair, replacement siding shall match the direction, dimensions, and material of the historic siding.
- 1.13 Substitute materials may be considered for replacement, such as fiber cement or composite. They shall match the direction, dimensions, and texture of the historic material. Asphalt, asbestos, and vinyl siding are not considered appropriate substitute materials.

# Fenestration

#### Windows

- 1.14 General Treatment
  - a. Historic windows shall be preserved and repaired.
  - b. Replacement windows may be considered when the historic windows are demonstrated to be severely deteriorated and beyond repair. The new windows shall closely match the historic in size, profile, configuration, glass color, and operation, though alternative methods of operation will be considered when required for code compliance.
  - c. Only clear glass and non-reflective low emission glass or coatings shall be used.
  - d. Exterior storm windows are an appropriate treatment for addressing thermal inefficiencies in existing windows.

## 1.15 Window Openings

- a. Historic window openings on primary elevations shall not be infilled, nor removed or blocked to install air conditioning, mechanical equipment, louvers, or for any other reason. Such treatment may be considered for window openings not visible from streets and sidewalks.
- b. The size and proportion of historic window openings shall be preserved.
- c. New window openings, expanded window openings, or reduced historic window openings on primary elevations are not allowed, unless it is to restore a historic window opening based on historic evidence, such as photographs or architectural plans.
- d. New window openings on non-primary elevations may be considered.
- e. All decorative historic features around windows, including lintels, pediments, moldings or hoods, shall be preserved and repaired. If such elements prove deteriorated beyond repair, the original profile shall be replaced in-kind.

## 1.16 Replacement Windows

a. Replacement windows may be constructed of wood, steel, aluminum, fiberglass, or a combination of these materials (such as aluminum-clad wood). Vinyl windows are not permitted.

- b. Replacement of historic windows will be considered where repair is not feasible, if evidence is provided that shows the windows cannot be repaired. Evidence shall be provided in the form of photographs and/or conditions reports that document the condition and type of each window proposed for replacement. Replacement windows shall maintain the profile and operability of the historic windows.
- c. Non-historic windows shall be replaced in-kind or with a contemporary and compatible alternative.
- d. Replacement metal windows shall not have an anodized finish.
- e. True divided lights are required when replacing a divided light window. In other instances, applied muntins on both sides of the glass, with an interstitial spacer, may be considered. Internal muntins alone are not permitted.
- 1.17 Storm Windows
  - a. Storm windows shall be made of wood, composite, fiberglass, or pre-finished metal.
  - b. The storm sash should not obscure decorative features of the historic windows and shall have a simple configuration to best resemble historic wood storm windows.
  - c. Storm windows shall fit the entire opening and be flush with the exterior window trim.
  - d. Overlapping sheets of aluminum, pan head screws, and other shadow-inducing features shall not be used.

## 1.18 Shutters

- a. Historic shutters shall be retained and repaired to the greatest extent possible.
- b. Where historic shutters are deteriorated beyond repair, replacement shutters shall match the historic in size, design, placement, features.

#### Doors

- 1.19 Historic primary entrances and doors shall be retained and repaired.
- 1.20 Historic doors and entrance features, such as door frames, transoms, sidelights, and pediments shall be preserved and repaired. Replacement is appropriate when the historic materials are deteriorated beyond repair. New materials shall match the historic materials.
- 1.21 Replacement doors shall match the historic door or be compatible with the building.
- 1.22 Historic doors, transoms, and sidelights with transparent glazing shall not be covered with opaque materials, notwithstanding permitted window signs.
- 1.23 New door openings may be considered on non-primary elevations. The use of existing window openings for new door openings is preferred to the creation of a new opening. New doors in new openings shall be compatible to and differentiated from the historic character and design of the building.
- 1.24 Historic storm doors shall be retained and repaired. Where missing or deteriorated beyond repair, storm doors that are compatible with the character of the building may be proposed. Storm doors should fit the historic opening and shall incorporate full lites to avoid obscuring historic door details. Kickplates are permitted.

## Porches, Balconies, Stoops, and Railings

- 1.25 Historic porches, balconies, stoops, and railings shall be retained and repaired.
- 1.26 Historic architectural details, such as columns, moldings, cornices, railings, etc. shall be retained on open and closed porches and porticoes.
- 1.27 The location of historic steps shall be retained. All steps shall have closed risers.
- 1.28 Historic wood porch components shall remain wood. Exceptions may be made for composite repairs to historic wood materials.
- 1.29 Historic masonry porch components shall remain masonry.
- 1.30 Historic railings shall be retained and repaired. Where a historic railing is missing or deteriorated beyond repair, it should be replaced based on historic evidence, such as photographs or architectural plans. If evidence of the historic appearance is not available, a design that is compatible with the design, scale, and material of the building shall be used.
- 1.31 Historic flooring shall be retained and repaired or replaced in kind. If historic flooring is deteriorated beyond repair, an alternate material may be considered on a case-by-case basis.
- 1.32 Historic skirting shall be retained and repaired or replaced in kind. Where missing, new skirting shall be compatible with the historic style and character of the house.
- 1.33 Historic ceilings shall be retained and repaired or replaced in kind. If historic ceilings are deteriorated beyond repair, an alternate material may be considered on a case-by-case basis.
- 1.34 Any historic component that is deteriorated beyond repair shall be replaced in kind. Where site constraints or weather conditions have a negative impact to historic materials, more durable, alternate materials will be considered on a case-by-case basis.
- 1.35 New screens may be considered on open porches if they are inconspicuous, removeable, and do not damage or obscure historic features.
- 1.36 New porches, balconies, or stoops may be considered on secondary elevations where not visible from the street and where the proposed feature does not detract from the historic character of the building.
- 1.37 Handrails not needed for code compliance may be considered to accommodate safety or accessibility needs. New handrails should not seek to replicate historic features but be contemporary and compatible to the historic style and character of the building.

## Roofs

- 1.38 The historic roof design and general features shall be maintained. Removing character-defining roof features shall be avoided. Significant features may include cupolas, cresting, cornices, chimneys, weathervanes, etc. Historic roof materials, such as slate or clay tile, shall be retained and repaired to the greatest extent possible.
- 1.39 Historic roof features, such as clay tile parapet caps, clay tile shingles, and decorative cornices, shall be preserved and repaired with in-kind materials. Replacement materials will be considered if they are compatible with the existing historic materials. Acceptable materials for sloped roofs include asphalt shingles, wood shakes or shingles, slate, and tile.

- 1.40 On flat roofs, contemporary roofing materials, such as rolled rubber, may be considered when repairing or replacing roof materials, provided they are not visible from the street.
- 1.41 Where historic roof materials are deteriorated or damaged beyond repair, replacement materials may be considered on a case-by-case basis.
- 1.42 Historic masonry chimneys may be removed if severely deteriorated and structurally unsound, but documentation by a licensed engineer must be provided.
- 1.43 New dormers may be considered on a case-by-case basis. New dormers should not detract from the overall roof form or character of the building.
- 1.44 The installation of skylights or similar daylighting methods may be considered if the new feature does not detract from the overall roof form or character of the building. The location of the skylight shall be on the roof adjacent to secondary elevations and minimally visible from the street. Skylight framing shall have a low profile and blend with the color of the roof materials.
- 1.45 The use of solar panels or shingles is encouraged where installation can be accomplished without detracting from the historic character of the building and where the structure can support the additional weight. Panels shall have a low profile and be located as inconspicuously as possible to be minimally visible from the street.
- 1.46 Historic gutters should be retained and repaired to the greatest extent possible.
- 1.47 Non-historic gutters and downspouts may be removed and replaced with compatible metal drainage systems, sized appropriately to accommodate the volume of water during a heavy rain at each specific building. New drainage systems will be considered on a case-by-case basis when there is a demonstrated need.
- 1.48 New gutters shall be metal and of either a K-style or half-round profile and should not detract from the historic character by concealing significant features.
- 1.49 Gutters and downspouts should be installed to avoid damage to or obscuring historic characterdefining features. Attachments on masonry walls shall be through mortar joints and not masonry faces. The straps for gutters shall be installed under the roof shingles when possible.

# Architectural Ornamentation

1.50 Introducing new ornament or details where none existed creates a false sense of history and shall be avoided.

# **Additions**

## Location and Setbacks

- 1.51 Additions to existing buildings shall be located on secondary elevations to limit their visibility from the public right-of-way.
- 1.52 Additions to side elevations shall be stepped back from the primary elevation.
- 1.53 Rooftop additions are not appropriate on existing buildings under four stories. Exceptions will be considered for stairwell and elevator additions that activate rooftop spaces and are minimally visible from the public right-of-way.

#### Massing and Scale

- 1.54 Additions shall be physically subordinate to the historic primary buildings. Subordination may be achieved through reductions in size, bulk, and/or scale.
- 1.55 Additions shall be constructed in a manner where if removed in the future, the historic building would retain its form and character.

#### **Design and Materials**

- 1.56 Additions shall be designed in a manner that differentiates what is historic and what is new. Additions shall not copy the design of the historic building.
- 1.57 Character-defining features of the historic building shall not be obscured, damaged or destroyed.
- 1.58 Historic material shall be retained to the greatest extent possible.
- 1.59 Designs using hyphens or connectors in a transparent material are appropriate to transition from the historic building to the addition.
- 1.60 Materials of the addition shall be differentiated from materials of the historic building.
- 1.61 Differentiating the addition from the historic building may be accomplished by fenestration patterns, architectural details, and/or roof shapes.

# **2. Guidelines for New Construction**

# Orientation

2.1 New construction shall be oriented such that principal entrances face public streets.

# **Setbacks**

2.2 New buildings shall be built in line with the existing buildings on either side of the same block face.

# Massing and Scale

- 2.3 New construction shall follow the general massing and scale of nearby contributing buildings.
- 2.4 New single-family homes or low density multiple-family homes shall be a maximum of two to twoand-a-half stories in height.
- 2.5 New apartment or commercial buildings shall be a maximum of four stories in height.<sup>1</sup>

# **Foundations**

2.6 New buildings shall have masonry foundations. Acceptable materials include brick, stone, concrete block, or poured concrete.

## Walls

- 2.7 New buildings shall be clad in wood, stone, masonry, or stucco, as traditionally used on historic buildings within the district.
- 2.8 Lapped siding of an alternative material, such as fiber cement or wood composite, will be considered.
- 2.9 Metal panels, E.I.F.S., and vinyl siding are not appropriate for the historic district and will not be considered.
- 2.10 New buildings shall have a maximum of two wall cladding materials.

# Fenestration

## Windows

- 2.11 Windows shall be constructed of wood, steel, aluminum, fiberglass, or combinations of these materials. Vinyl windows are not permitted.
- 2.12 Windows shall have vertical proportions and follow a regular rhythm.
- 2.13 Continuous horizontal or vertical bands of windows shall not be allowed.

<sup>&</sup>lt;sup>1</sup> This height reflects the historical development of the area. It may conflict with height limits in certain zoning districts. Please reach out to CPED staff with any questions.

- 2.14 Only clear glass and non-reflective low emission glass or coatings shall be used. Glass should not have a distinctive tint or reflective coating.
- 2.15 Divided light windows are encouraged. When installing a simulated divided light window, applied muntins on both sides of the glass, with an interstitial spacer, are required. Internal muntins alone are not permitted.
- 2.16 Windows with simple details, such as masonry patterns above lintels and masonry sills, are appropriate and encouraged if they do not copy or replicate historic designs.

# Doors

2.17 Exterior primary doors shall have a painted or stained finish. Exterior doors may include glazing.

# Porches, Balconies, Stoops, and Railings

- 2.18 Porches, balconies, stoops, and railings shall have a simple design. Appropriate materials include wood, masonry, and metal, with composite materials permitted for decking.
- 2.19 All steps shall have closed risers.
- 2.20 The design of porches, stoops, railings and balconies shall not mimic historic designs.

# Roofs

- 2.21 New construction shall have pitched roofs or flat roofs with parapet caps high enough to screen mechanical equipment that may be installed on the roof.
- 2.22 For pitched roofs, asphalt shingles are appropriate. Alternative materials may be considered on a case-by-case basis.
- 2.23 The use of solar panels or shingles is encouraged, provided that panels have a low profile and be located to be minimally visible from the street.
- 2.24 For new apartment and commercial buildings, roof features, such as decks, railings, and planters, that project above the roofline shall be set back from all building walls by at least as far as they are high, when measured from the roof deck. Locations closer to side or rear walls will be considered if visibility studies demonstrate the roof features cannot be seen from streets and sidewalks.

# **3. Guidelines for Accessory Buildings**

# Orientation

- 3.1 Accessory buildings must be located to the rear of the primary building.
- 3.2 Street-facing garage doors are permitted.
- 3.3 Historically landscaped areas should be minimally impacted by new driveways.

# Massing, Scale and Design

- 3.4 New accessory buildings shall be subordinate in size, scale, and massing to the primary building.
- 3.5 New accessory buildings shall be one to one-and-a-half stories in height.
- 3.6 New accessory buildings shall not copy the historic designs and features of the primary buildings in the district. They shall be compatible with the design of the primary building on the lot.

# **Foundations**

3.7 New accessory buildings shall have masonry foundations to include brick, stone, concrete block, or poured concrete.

## Walls

- 3.8 Historic wall cladding on existing accessory buildings shall be retained and repaired.
- 3.9 New accessory buildings shall be clad in wood, stone, masonry, or stucco.
- 3.10 Lapped siding of an alternative material, such as fiber cement or wood composite, are appropriate for new accessory buildings.
- 3.11 Metal panels, E.I.F.S., and vinyl siding will not be considered on new or existing accessory buildings.

## Fenestration

## Windows

- 3.12 Windows on accessory buildings may be constructed of wood, aluminum, fiberglass, or combinations of these materials. Vinyl windows are not permitted.
- 3.13 Only clear glass shall be used. Glass should not have a distinctive tint or reflective coating.
- 3.14 Divided light windows are encouraged for accessory buildings, however internal muntins alone are not permitted.
- 3.15 New windows on existing accessory buildings are permitted but shall be designed to be differentiated from historic features.

## Doors

- 3.16 Wood, metal, or fiberglass are appropriate for doors on accessory buildings. Exterior pedestrian doors shall have a painted or stained finish and may include glazing.
- 3.17 Vehicular doors shall be wood, metal, or fiberglass. If wood, the paint shall have an opaque finish.
- 3.18 Rolled rubber is not permitted for a vehicular door.

# **Stoops and Railings**

- 3.19 New stoops and railings shall have a simple design. Appropriate materials include wood, masonry, and metal.
- 3.20 The design of railings should not attempt to recreate the historic railings of historic buildings.

# Roofs

- 3.21 New accessory buildings shall have a pitched roof that is lower in pitch than the primary building if the primary building has a pitched roof.
- 3.22 Asphalt shingles, wood, slate, and tile are appropriate roofing materials for new and existing accessory buildings. Metal roofing materials are not permitted.
- 3.23 Modern roofing materials such as rolled rubber are suitable for flat roofs not visible from the street.
- 3.24 The use of solar panels or shingles is encouraged on new and existing accessory buildings. Panels shall have a low profile and be located to be minimally visible from the street.

# 4. Guidelines for Mechanical Equipment and Trash Enclosures

- 4.1 Through-wall mechanical equipment is only permitted on non-primary elevations. For existing buildings, the loss of historic materials shall be minimized by piercing through any non-historic building material to the greatest extent feasible and damaging few historic masonry units.
- 4.2 Ground-mounted mechanical equipment must not be located on a primary elevation and must be screened from views from streets and sidewalks. Chain link fences are prohibited as screening.
- 4.3 HVAC, wind, or solar power equipment that project above the roofline shall be set back from all building walls by at least as far as they are high, when measured from the roof deck. Locations closer to side or rear walls will be considered if visibility studies demonstrate the roof features cannot be seen from streets and sidewalks.
- 4.4 Trash enclosures shall be located behind buildings and shall be constructed of simple, opaque materials including but not limited to wood pickets or concrete masonry units.

# **5. Guidelines for Landscape and Public Realm Infrastructure**

# Landscape Features

- 5.1 Historic designed landscapes shall be retained.
- 5.2 Parks shall be retained.
- 5.3 Artificial turf is not permitted.

## Fences

- 5.4 Front yard fences shall be low, open and located along property lines.
- 5.5 Historic fencing shall be preserved and repaired.
- 5.6 Wood or wrought iron pickets are appropriate materials for fences in front and side yards. Chain link is only acceptable for backyard use.
- 5.7 Hedges and planted borders are encouraged.

# **Retaining Walls**

5.8 New retaining walls shall be masonry to include brick, stone, poured concrete, and concrete block. Metal retaining walls will not be permitted.

# Paving

- 5.9 Historic paving materials are encouraged to be exposed and repaired.
- 5.10 Retain existing historic sidewalks, walkways, and driveways, if possible.

# **Key Terms**

# ACCESSORY DWELLING UNIT (ADU)

A secondary house or dwelling unit that shares the same lot of the primary house.

## BULK

The distribution of building mass on a lot.

#### **CERTIFICATE OF APPROPRIATENESS**

A type of preservation application required by the City of Minneapolis HPC when a building owner is planning a **major** alteration, demolition, addition, relocation of an individually designated building or building within a historic district, as well as new construction within a historic district. The C of A, as it is commonly referred to, consists of an application and supporting material and requires review by staff and the HPC during a public hearing.

#### CERTIFICATE OF NO CHANGE

A type of preservation application required by the City of Minneapolis HPC when a building owner is planning a **minor** alteration. The CNC, as it is commonly referred to, consists of an application and supporting material and requires administrative review by HPC staff.

#### CHARACTER-DEFINING FEATURES

Physical or spatial features that define the historic character of a building, including, but not limited to, the shape and massing of a building, its materials, craftsmanship, decorative details, and features, as well as various aspects of its site and environment.

#### COMPATIBLE/COMPATIBILITY

In harmony with location, context, materials, features, style, and overall historic character of a building or historic district.

#### CONTEMPORARY

Reflecting characteristics of the current period.

#### CONTRIBUTING RESOURCE

A building or structure within the boundaries of a historic district that reflects the historical significance of the historic district and retains a high degree of integrity. A property or structure can be contributing even if it has been altered, as long as it maintains the character defined for the district. These resources were built during the district's period of significance.

#### FALSE SENSE OF HISTORY

Changes to a building that suggest that new features are historic, such as adding conjectural features or architectural elements from other buildings.

## HISTORIC[al] CHARACTER

A term used to describe structures and features of architectural and historic interest. Historic refers to structures and features that date to the period of significance.

#### **IN-KIND REPLACEMENT**

Replacing a feature or component with a new feature or component that matches the physical characteristics of the original.

## INTEGRITY

In architecture, integrity means the architectural elements, materials, color, and quality of the original building construction and/or period of significance.

#### NON-CONTRIBUTING RESOURCE

A property, building, structure, or object within the boundaries of a historic district that does not add to the historic associations, historic architectural qualities, or archaeological values for which the historic district is significant. Typically, these resources were built after the district's period of significance, or have been significantly altered.

#### PERIOD OF SIGNIFICANCE

A year or range of years that is used to define the importance of a property to the history, architecture, or culture of a community.

#### PRIMARY ELEVATION

The front elevation of a structure, usually facing a street and containing the main entrance.

## **REHABILITATE / REHABILITATION**

The act or process of making possible a compatible use for a property through repair, alterations, and additions while preserving those portions or features that convey its historical, cultural, or architectural values.

#### REPAIR

To restore a decayed or damaged resource to good or sound condition by any process.

## RESTORATION

The act or process of accurately depicting the form, features, and character of a property as it appeared at a particular period of time by means of the removal of features from other periods in its history and reconstruction of missing features from the restoration period.

# **Community Engagement Summary**

The engagement process for the Washburn Fair Oaks Historic District Design Guidelines was designed to engage homeowners, institutions, neighborhood associations and organizations, renters, and the public who live, work, and visit the historic district. Through three focus groups and three community events, the design team and City staff met with stakeholders to identify challenges, opportunities, barriers, and goals for the design guidelines update. The City of Minneapolis hosted a project website with information about the project, the schedule and engagement events, and where meeting minutes of the various engagements were shared.

## **Focus Groups**

The goals for the focus groups were to meet with 10-15 individuals in a particular user group in a more intimate setting to review the current design guidelines, discuss what it is like to live/work/visit the Washburn-Fair Oaks Historic District, what is unique about this district, to listen to experiences these individuals have had with the design guidelines, and outline stakeholder needs and goals for the update.

- Focus Group one: Homeowners (invitees included 14 homeowners)
- Focus Group two: Institutions (invitees included MIA, MCAD, Hennepin History Museum, and Minneapolis Park and Recreation Board) and Neighborhood Organizations (invitees included Whittier Alliance, National Federation for the Blind, Blind Inc., Church of St. Stephen-Holy Rosary, Minneapolis First Seventh-Day Adventist Church)
- Focus Group three: Homeowners, renters, institutions, and neighborhood organizations.

## **Community Events**

The goal for the community events was to welcome and engage with a broader audience through openhouse style engagements within the district (MCAD, the Waldorf School, and the Whittier Recreation Center). These events allowed the team to expand the conversation with more homeowners and renters within the district to understand how the neighborhood has changed over time, what factors have driven this growth and/or change, what key goals were important to participants, and what environmental or infrastructural constraints/opportunities should be understood to inform the guidelines.

- Community Event one: Open House style event at MCAD with four stations including 1) Design Guidelines Overview, 2) Neighborhood Scale + Density, 3) Resources, and 4) Sustainability.
- Community Event two: The design team hosted and Informational table at the Whittier Recreation Center for the 2023 Earth Day Clean Up event. The Design Guidelines Overview Board and comment cards were provided to gather additional feedback.
- Community Event three: The design team prepared a formal presentation that included a schedule update, review of the City-led process for understanding and conforming to the

guidelines, overview of engagement findings, and a discussion about what the updates will include (what changes and what does not change) and an example of those changes.

## **Engagement Findings Summary**

The engagement events revealed a tension between the Design Guidelines, City Code, and the 2040 Comprehensive Plan. While these documents are all different and serve specific purposes, they are interrelated documents that impact future change development within the district. In general, the feedback revealed that the community feels that the design guidelines are a barrier for homeowners but not for institutions and developers, and that current development changes are creating a desire for people to leave the district. The findings also reveal that the current design guidelines are seen as both too vague for some topics and too overprescribed for others. Feedback suggested that the guidelines should be more focused on sustainability, green infrastructure, health, and safety, that all rules should preserve the character of the district, and that more resources should be provided to guide users of the document.

# Washburn-Fair Oaks Historic District Property List

Address	Construction Date	Status
2100 1st Ave S	1919	Contributing
2105 1st Ave S	1906	Contributing
2110 1st Ave S	1912	Contributing
2200 1st Ave S	1900	Contributing
2206 1st Ave S	1886	Contributing
2218 1st Ave S	1887	Contributing
2309 1st Ave S	unknown	Non-contributing
2312 1st Ave S	1968	Non-contributing
2318 1st Ave S	1920	Contributing
2319 1st Ave S	1892	Contributing
2401 1st Ave S	1916	Contributing
2405 1st Ave S	1916	Contributing
2408 1st Ave S	1887	Contributing
2409 1st Ave S	1913	Contributing
2412 1st Ave S	1891	Contributing
2413 1st Ave S	2022	Non-contributing
2416 1st Ave S	NA	Non-contributing
2417 1st Ave S	by 1888	Contributing
2419 1st Ave S	1889	Contributing
2420 1st Ave S	1922	Contributing
2425 1st Ave S	c. 1886	Contributing
2428 1st Ave S	by 1891	Contributing
2429 1st Ave S	1889	Contributing
2432 1st Ave S	1925	Contributing
2435 1st Ave S	1914	Contributing
2436 1st Ave S	1911	Contributing
2437 1st Ave S	1915	Contributing
2440 1st Ave S	1907	Contributing
2441 1st Ave S	1915	Contributing
2444 1st Ave S	1987	Non-contributing
2445 1st Ave S	1901	Contributing
2448 1st Ave S	1911	Contributing
2506 1st Ave S	1925	Contributing
2507 1st Ave S	NA	Non-contributing
2511 1st Ave S	1910	Contributing

Address	Construction Date	Status
2512 1st Ave S	1900	Contributing
2515 1st Ave S	1998	Non-contributing
2516 1st Ave S	1905	Contributing
2517 1st Ave S	1998	Non-contributing
2519 1st Ave S	Unknown	Non-contributing
2523 1st Ave S	Unknown	Non-contributing
2527 1st Ave S	1899	Contributing
2533 1st Ave S	1965	Contributing
2530-2532 1st Ave S	1964	Non-contributing
22 22nd St E	1950	Non-contributing
100 22nd St E *	1912	Contributing (Minneapolis
		Society of Fine Arts)
116 22nd St E *	1903	Contributing (Pillsbury House)
310 22nd St E	1910	Contributing
333 22nd St E	Pre-1900	Contributing
4 24th St E	1914	Contributing
17 24th St E	1911	Contributing
106 24th St E	1892	Contributing
108 24th St E	1892	Contributing
109 24th St E	1916	Contributing
200 24th St E	1924	Contributing
332 24th St E	1909	Contributing
25 25th St E	1908	Contributing
100 25th St E	1889	Contributing
101 25th St E	1908	Contributing
102 25th St E	1889	Contributing
104 25th St E	1889	Contributing
105 25th St E	1908	Contributing
106 25th St E	1889	Contributing
108 25th St E	1889	Contributing
109 25th St E	1885	Contributing
110 25th St E	1889	Contributing
111 25th St E	1909	Contributing
115 25th St E	1909	Contributing
117 25th St E	1909	Contributing
321 25th St E	1961-1966	Non-contributing
331 25th St E	1982	Non-contributing

116 26th St E1923Contributing118 26th St E1890Contributing302 26th St E1909Contributing306 26th St E2004Non-contributing2005 2nd Ave S1884Contributing2006 2nd Ave SPre-1887Contributing2008 2nd Ave SPre-1887Contributing2012 2dt Ave S1884Contributing2014 2nd Ave S1928Contributing2015 2nd Ave S1928Contributing2015 2nd Ave S1984Contributing2012 2nd Ave S1884Contributing2013 2nd Ave S1900Contributing2013 2nd Ave S1984Contributing2013 2nd Ave S1984Contributing2013 2nd Ave S1984Contributing2013 2nd Ave S1951Non-contributing2016 2nd Ave S1963Non-contributing2112 2nd Ave S1951Non-contributing2112 2nd Ave S1951Non-contributing2113 2nd Ave S1951Non-contributing2114 2nd Ave S1953Non-contributing2113 2nd Ave S1953Non-contributing2114 2nd Ave S1965Non-contributing2113 2nd Ave S1957Non-contributing2113 2nd Ave S1957Non-contributing2113 2nd Ave S1957Non-contributing2120 3rd Ave S1972Non-contributing2113 3rd Ave S1972Non-contributing2121 3rd Ave S1951Non-contributing <th>Address</th> <th>Construction Date</th> <th>Status</th>	Address	Construction Date	Status
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2119 3rd Ave S1884Contributing2120 3rd Ave S1972Non-contributing2121 3rd Ave SPre-1887Contributing2201 3rd Ave S1951Non-contributing2211 3rd Ave SPre-1907Contributing2301 3rd Ave S1919Contributing2325 3rd Ave SPost-1996Non-contributing2400 3rd Ave S*1914Contributing (Minneapolis Institute of Arts)	2101 3rd Ave S	1957	Non-contributing
2120 3rd Ave S1972Non-contributing2121 3rd Ave SPre-1887Contributing2201 3rd Ave S1951Non-contributing2211 3rd Ave SPre-1907Contributing2301 3rd Ave S1919Contributing2325 3rd Ave SPost-1996Non-contributing2400 3rd Ave S*1914Contributing (Minneapolis Institute of Arts)	2115 3rd Ave S	Pre-1884	Contributing
2121 3rd Ave SPre-1887Contributing2201 3rd Ave S1951Non-contributing2211 3rd Ave SPre-1907Contributing2301 3rd Ave S1919Contributing2325 3rd Ave SPost-1996Non-contributing2400 3rd Ave S *1914Contributing (Minneapolis Institute of Arts)	2119 3rd Ave S	1884	Contributing
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2301 3rd Ave S1919Contributing2325 3rd Ave SPost-1996Non-contributing2400 3rd Ave S *1914Contributing (Minneapolis Institute of Arts)	2201 3rd Ave S	1951	Non-contributing
2325 3rd Ave S     Post-1996     Non-contributing       2400 3rd Ave S *     1914     Contributing (Minneapolis Institute of Arts)	2211 3rd Ave S	Pre-1907	Contributing
2400 3rd Ave S * 1914 Contributing (Minneapolis Institute of Arts)	2301 3rd Ave S	1919	Contributing
Institute of Arts)	2325 3rd Ave S	Post-1996	Non-contributing
	2400 3rd Ave S *	1914	Contributing (Minneapolis
2421 3rd Ave S1939Contributing			Institute of Arts)
	2421 3rd Ave S	1939	Contributing

Address	Construction Date	Status
2500 3rd Ave S	1973	Non-contributing
2509 3rd Ave S	NA	Non-contributing
2525 3rd Ave S	1965	Non-contributing
2533 3rd Ave S	1969	Non-contributing
2540 3rd Ave S	Various	Contributing
2541 3rd Ave S	1908	Contributing
2000 4th Ave S	1917	Contributing
2026 4th Ave S	Pre-1905	Contributing
2100 4th Ave S	NA	Non-contributing
2102 4th Ave S	1910	Non-contributing
2118 4th Ave S	1970	Non-contributing
2200 4th Ave S	NA	Non-contributing
2204 4th Ave S	Pre-1902	Non-contributing
2208 4th Ave S	1963	Non-contributing
2316 4th Ave S	1948	Non-contributing
2318 4th Ave S	1905	Contributing
2322 4th Ave S	1962	Non-contributing
2400 4th Ave S	NA	Non-contributing
2402 4th Ave S	2002	Non-contributing
2408 4th Ave S	1916	Contributing
2412 4th Ave S	1917	Contributing
2416 4th Ave S	1913	Contributing
2420 4th Ave S	1911	Contributing
2424 4th Ave S	1900	Contributing
2428 4th Ave S	1891	Contributing
2214 – 2218 4th Ave S	1982	Non-contributing
2015 Clinton Ave	NA	Non-contributing
2024 Clinton Ave	NA	Non-contributing
2030 Clinton Ave	1863	Contributing
2100 Clinton Ave	1885	Contributing
2106 Clinton Ave	1903	Contributing
2108 Clinton Ave	1907	Contributing
2120 Clinton Ave	1923	Contributing
2123 Clinton Ave	1914	Contributing
2200 Clinton Ave	Pre-1910	Contributing
2201 Clinton Ave	1889	Contributing
	Pre-1889	Contributing

2210 Clinton Ave       1980         2216 Clinton Ave       1914         2220 Clinton Ave       1914         2305 Clinton Ave       1981         2307 Clinton Ave       1981         2309 Clinton Ave       1902         2315 Clinton Ave       1908         2323 Clinton Ave       1949         2401 Clinton Ave       1962	Non-contributing         Contributing         Contributing         Non-contributing         Non-contributing         Contributing         Contributing         Contributing         Contributing
2220 Clinton Ave       1914         2305 Clinton Ave       1981         2307 Clinton Ave       1981         2309 Clinton Ave       1902         2315 Clinton Ave       1908         2323 Clinton Ave       1949	Contributing Non-contributing Non-contributing Contributing Contributing
2305 Clinton Ave       1981         2307 Clinton Ave       1981         2309 Clinton Ave       1902         2315 Clinton Ave       1908         2323 Clinton Ave       1949	Non-contributing       Non-contributing       Contributing
2307 Clinton Ave       1981         2309 Clinton Ave       1902         2315 Clinton Ave       1908         2323 Clinton Ave       1949	Non-contributing           Contributing
2309 Clinton Ave       1902         2315 Clinton Ave       1908         2323 Clinton Ave       1949	Contributing
2315 Clinton Ave         1908           2323 Clinton Ave         1949	
2323 Clinton Ave 1949	
	Contributing
2401 Clinton Ava 1062	Non-contributing
2401 CHIILOH AVE 1902	Non-contributing
2411 Clinton Ave 1900	Contributing
2417 Clinton Ave 1913	Contributing
2421 Clinton Ave 1915	Contributing
2423 Clinton Ave 1901	Contributing
2425 Clinton Ave 1900	Contributing
2433 Clinton Ave 1926	Contributing
2501 Clinton Ave 1906	Contributing
2505 Clinton Ave 1903	Contributing
2509 Clinton Ave 1912	Contributing
2515 Clinton Ave 1912	Contributing
2516 Clinton Ave NA	Non-contributing
2520 Clinton Ave 1905	Contributing
2524 Clinton Ave 1905	Contributing
2530 Clinton Ave 1900	Contributing
2532 Clinton Ave 1922	Contributing
2535 Clinton Ave 1968	Non-contributing
2538 Clinton Ave Pre-1885	Contributing
2542 Clinton Ave 1892	Contributing
2544 Clinton Ave 1892	Contributing
2548 Clinton Ave 1892	Contributing
2517-2525 Clinton Ave 1985	Non-contributing
15 Franklin Ave E 2006	Non-contributing
111 Franklin Ave E1950	Non-contributing
137 Franklin Ave E 1966	Non-contributing
201 Franklin Ave E 1885	Contributing
325 Franklin Ave E 2009	Non-contributing
329 Franklin Ave E NA	Non-contributing
2001 Stevens Ave Pre-1887	Contributing

Address	Construction Date	Status
2007 Stevens Ave	NA	Non-contributing
2013 Stevens Ave	Pre-1893	Contributing
2015 Stevens Ave	1884	Contributing
2021 Stevens Ave	Pre-1892	Contributing
2023 Stevens Ave	1950	Non-contributing
2100 Stevens Ave	1906	Contributing
2104 Stevens Ave	1904	Contributing
2115 Stevens Ave	1911	Contributing
2300 Stevens Ave	1954	Non-contributing
2400 Stevens Ave	1909	Contributing
2404 Stevens Ave	Unknown	Non-contributing
2418 Stevens Ave	1885	Contributing
2420 Stevens Ave	1885	Contributing
2424 Stevens Ave	1908	Contributing
2432 Stevens Ave	1883	Contributing
2434 Stevens Ave	Before 1887	Contributing
2436 Stevens Ave	1900	Contributing
2438 Stevens Ave	1900	Contributing
2440 Stevens Ave	1915	Contributing
2444 Stevens Ave	Before 1900	Contributing
2450 Stevens Ave	1909	Contributing
2501 Stevens Ave	Various	Contributing
2506 Stevens Ave	1900	Contributing
2510 Stevens Ave	c.1886-1911	Contributing
2512 Stevens Ave	Before 1896	Contributing
2520 Stevens Ave	1894	Contributing
2524 Stevens Ave	Ву 1886	Contributing
2530 Stevens Ave	Before 1900	Contributing
2532 Stevens Ave	1901	Contributing
2536 Stevens Ave	Pre-1918	Contributing
2541 Stevens Ave	NA	Non-contributing
2543 Stevens Ave	1961	Non-contributing
2414 & 2416 Stevens Ave	1887	Contributing

\* = City of Minneapolis Individual Landmark

# Washburn-Fair Oaks Historic District Map

The Washburn-Fair Oaks Historic District is in Minneapolis's Whittier Neighborhood. The boundaries of the historic district are illustrated on this map, which also delineates contributing from noncontributing parcels.

