UPPER HARBOR TERMINAL PUBLIC REALM INFRASTRUCTURE PUBLIC ENGAGEMENT

September 2021
City of Minneapolis Public Works
Submitted by: The Upper Harbor Terminal Collaborative

Table of Contents

Executive Summary	
Graphic Summary	
. UHT Round 2 Focus Group Notes	
Neighborhood Organizations	
Local Businesses	
Faith Groups / Friends of the Mississippi River	6
Intergenerational/Mobility/Art Group	8
UHT Round Two Open House notes	10
Appendices	12

Appendix 1: Focus Group Presentation

Appendix 2: Open House Presentation

Appendix 3: UHT Open House Q&A

Appendix 4: UHT Open House Public Art poll results

Appendix 5: updated UHT Public Realm Infrastructure Survey results

Executive Summary

The Collaborative's Community Engagement team, along with representatives from the City of Minneapolis Public Works department, hosted a second round of engagement regarding Public Realm Infrastructure for the Upper Harbor Terminal Site in August 2021. The engagement included a set of virtual focus groups, a live virtual public meeting, and a range of promotional strategies throughout the month. Focus group participants were re-engaged from round 1 engagement and were identified as a cross section of diverse representatives of various North Minneapolis communities. These groups represented faith communities, youth, neighborhood organizations, and businesses near the Upper Harbor Terminal site. Round two engagement occurred later than had been originally planned, due to the trial of the first officer involved in the murder of George Floyd and the subsequent death of Daunte Wright. The focus group participants were offered a time to meet via zoom with the flexibility to join a different focus group based on convenience of individual schedules. There was lower participation for focus group meetings than occurred in December during round one engagement and several participants opted to join other groups. Invitations were sent via email in mid-July after messaging the postponement in the spring of 2021.

The engagement team presented a review of engagement intent and goals, along with a recap on the extent of the project and what is Public Realm Infrastructure. The team then presented what was learned by the first round of engagement through focus groups, project promotion, open house, office hours, and surveying the community through the upperharbormpls.com website.

Updates on the roadway layouts for Dowling Avenue North, the Parkway and 33rd Avenue North were reviewed. The approach to Art in the Public Realm was next discussed; themes were presented from the storylines generated and presented at the first round of engagement. Potential surface treatments were discussed, and potential locations identified, in order to generate feedback for consideration as the public art scope and process is developed. Art options at the screen wall along Dowling Ave (Precision Associate), at the entry to the UHT site, were presented, to build community and property owner consensus for the Juxtaposition Arts team to further coordinate with the property owner and the City of Minneapolis Public Works Department.

The meeting concluded with a presentation on Green Stormwater Infrastructure (GSI), providing an overview of how the design consultant team for GSI will work to align with other efforts on the UHT site. Precedent examples were given to provide real-life and local examples of potential solutions on the UHT site.

The live virtual Open House was conducted on Tuesday, August 24, which included a short presentation, two interactive polls and a Question-and-Answer session at the end of a presentation, similar to the material that was presented to the Focus Groups. The presentation was condensed due to time allotted for this forum. The participants' comments reflected below were generally posed as a question and are listed as such with condensed responses immediately following. The virtual Open House was recorded and is available on the UHT website.

The most common themes include many similar comments to those heard during the first round of engagement:

- Safety for pedestrians, and bikers along Dowling, especially crossing the I-94 bridge and Washington/Dowling intersection; make sure design is front and center when considering public realm infrastructure.
- Make sure green space is purposeful and maintained.
- Any improvements to the neighborhood bike lanes, public art, etc. needs to tie into the community
 by providing an education and feeling of belonging for the current residents. Gentrification is a loaded
 word and usually sees the exclusion by those who originally live adjacent to these types of
 improvements.
- Make certain that level of service of maintenance is on par with other parts of the city.
- Provide literacy for separating modes of travel for people accessing the site and connected roadways in both the short and long terms.
- Improvement of the entire mobility infrastructure beyond the existing connections and planned parkway for the Upper Harbor Terminal site. Purposeful, safe and attractive multimodal facilities.
- Concern for the quantity and where event parking is located at the UHT site.
- Concern regarding event congestion along the roads leading to the UHT site.
- Multimodal transportation that is safe and attractive.
- Art that is meaningful to place and the community including its history and its future. Art that is carried to and through the site.
- Art that is maintained well.
- Art that is reflective of the community with some ability to refresh providing more artists work to be displayed.
- 33rd Avenue should provide welcoming entrance to the site; seen as an important entry point to get to park, river and trails for the community.
- Connector roads near 33rd should support what UHT and the neighborhood are about enforce removal of truck layovers.
- Provide educational pieces to green infrastructure through multiple ways (talking signs, multiple languages, Dakota names for plants).
- Educate about the large system from the neighborhood tie into green stormwater infrastructure.
- Consider green stormwater infrastructure elements in all four seasons.



ROUND 2 PUBLIC ENGAGEMENT SUMMARY

What is the Upper Harbor Terminal (UHT) Public Realm Infrastructure Project?

The UHT Public Realm Infrastructure project has been working to design public infrastructure improvements and connections of the UHT site and Mississippi River that support the creation of jobs, housing, community spaces, and recreational opportunities for Minneapolis residents.



HOW DID WE GATHER FEEDBACK?

Round two engagement was held in August 2021 and included four focus group meetings, a live virtual public open house, website updates and an interactive comment map. This engagement summary highlights common themes, comments, and concerns from participants who participated in round two engagement.



WHAT DID WE LEARN?

Common themes from round two engagement included:



The efficiency of the roadway and safe flow of traffic.



Focusing efforts on connections at Lowry Ave and Dowling Ave.



Improve safety for all who use the roadway and sidewalks.

Public input emphasized the importance of regular maintenance for public art, stormwater infrastructure and pedestrian improvements.



WHAT
SUGGESTIONS
DID WE HEAR?



Improving bike lanes would **increase biker safety** on Lowry Ave., 2nd St. and Dowling Ave.



Public realm elements should promote community ownership and be inviting to youth.



Improving Dowling Ave. bridge will help pedestrian and biker safety.
Support for dedicated pedestrian crossings over I-94.



Local artists and creatives should be a part of the artistic process whenever opportunities arise.

UHT Round Two Focus Group notes:

Staff/Consultant Team Participants

Alexander Kado – City of Minneapolis, Public Works
Sylvie Guezeon – City of Minneapolis, Public Works
Niko Kubota-Armin - JXTA
Preston Dorsett – JXTA, Apprentice
Dan McNiel – SRF Consulting
Lyssa Washington – 4RM+ULA
Ebtehal Bahnasy – 4RM+ULA
Kristen Murray - JXTA
Qadiym Washington – JXTA, Apprentice
Irene Wood - JXTA, Apprentice
Bruce Jacobson – Green Stormwater Infrastructure Consultant

August 9, 2021

Neighborhood Organizations

Participants

Patricia Bauknight - Webber Camden Neighborhood Organization (WCNO) Andrew Bornhoft – Hawthorne Neighborhood Council staff member Blaisha Lee – NRRC Staff Member

Roadway Design

- I am familiar with GSI and the UHT project overall. I am looking forward to learning more about public realm improvements.
- Dowling is one of the most dangerous streets in the city and Public Works noted there are improvements planned – July 1st Camden meeting. Vision Zero improvements (Webber 44). Lot of concern about bike and ped safety – this should be on the forefront of design. Continue to prioritize.
- Christian Zimmerman (Vision Zero) Focus per the WCNO meeting minutes are:
 - "17 intersections. 22 bumpouts. 12 hardened center lines. 22 backplates on over-theroad stop lights. 12 bike conflict zone markings on roadway. No improvements/changes on Dowling/6th because of the nature of these intersections' lane-wise.

U of M partnering with the city to improve Dowling/Bryant & Dowling/Fremont. Marking crosswalks. Putting up cameras for measuring driver stopping likelihood for pedestrians waiting to cross. Paddle signs on the side of the road.

GOAL: Within July 2021. For sure during 2021. Will do analysis in future years, sharing as they go."

• 33rd important secondary access point – work to provide park access and support existing light industrial use.

- does this include design for plans for Dowling I-94 crossing?
- issues with cars obeying traffic laws really helpful to talk about UHT piece at a Board meeting –
 helpful to discuss presenting Alexander feel free to connect offline and please let others
 know about open house on Tuesday Aug 24.

Public Art

- My question is in general about maintenance beautiful art and sadly it wears down how will art be maintained and how is that considered during design?
- design art ideas for the City of Minneapolis specifically allocating budget. If the art is built it would be owned by City.
- Split venture with Precision Arts already building fence leave edges bare and would be improved by private business.
- This brings up the topic of conversation / consideration what we are proposing is where public art should go within the public realm as it relates to this project. Goes to public art commission comments and approve funding for public art and RFQ from city to artists to create and install.
- Support the storyline themes –concern about preservation and maintenance hope that is an important consideration. Require at least 25-year life span for public art. Encourage conversation places and opportunity to interaction.
- Question: I am trying to think of successful parks Gold Medal Park so simple but impactful (path up hill, lights at night, benches are unique). Is the art supposed to be there as prominent component or intended to blend into the programed art space? Niko, personal hope adds historical / cultural context.
- Reflective of both; curate the themes and stories while becoming a feature within the UHT site.
- We understand that different populations use parks differently Northside is just like rest of city unique history and current experiences reflect community in a positive way.
- Screen wall I like the water as a screen wall I like because it is neutral, like the working hands and not sure about the respond to graffiti. Water appeals to me most.
- How will this be presented to the public? Who has ultimate design say? -- Presented also at the August 24th Open House, advised by Arts Council in upcoming meeting.
- Encouraged by partnership taking place related to UHT city planning, MWMO, public works, park board, JXTA, others.

Green Stormwater Infrastructure:

- I live on Park Ave, few blocks away from Stormwater ponds (44th) Love the nature / birds and take you sun. Plow the water reserve something to enjoy in the winter? Spring/summer renderings, but lots of time in in winter
- Are you looking to come with the same scale as the Bell Museum and UHT we should expect a
 high level of excellence operations and maintenance are embedded in our evaluation of a
 finished product. Do not over promise / sugar coating (Towerside innovation zone Stormwater
 Park) Physical expression of what we have accomplished.
- Winter is a big consideration should be a 4-season enterprise.

Sylvie – Phillips neighborhood – community garden – Michael Channey – food production – this is
on the list of attainable outcomes. History and culture, art/science/technology, healthy living,
activity and fun – something unexpected and unique.

General Notes:

- Andrew extended an invitation to participate in the Hawthorne Podcast.
- Project committed to following up with Andrew to share booklet when available.

August 10, 2021

Local Businesses

Participants:

- Brad (president), Precision Associates
- Michelle, Precision Associates
- Ryan (facilities), Precision Associates
- Kevin Falconer, Minnesota Oxygen

Roadway Design:

- Question about concrete barriers for bike lanes on Dowling/I-94 bridge emergency vehicles must stop in traffic – can this be looked at?
- Emergency services will need to use center lane to pass.
- No strong feelings on the roadway design layouts. This will not hinder or necessarily benefit us.
 We know we will lose some parking; it is what it is, but good to see lower Dowling street dividers were shifted east so they are not impacting our parking lot access locations.
- Precision Happy to see no barrier to trucks' entry into our site
- I am assuming that concert events will have their own parking? How will parking work for future housing developments?
- Precision Parking on parkway is only for park not developments, correct? (Yes)
- Are there lighting locations yet? Alexander: No- only at 30% design

Public Art:

- I like public art themes and high-level examples, but I don't know if the themes would be obvious to me without an existing/prior knowledge?
- I agree. Wouldn't put this all together on my own, but I see how it works. I like it, and the images give a good sense of where we are going.
- I also like that it reflects what I know, we moved there after a few locations. This place is industrial, hardworking.
- I have mixed emotions on the Graffiti one. I don't mind it, but I think it's missing an opportunity by not saying something in text. I feel like I could have a stronger connection to text.

- I think the "working hands" theme works best for the screen fence. I would like to build off the industrial history of the area and the role industry has played in the Northside development. Precision Associates has been in operation since 1955 and has 210 employees.
- the renderings of the fence look less substantial than I anticipated. I want to make sure materials are durable and not constantly repairing a small fence. Overall discussion about maintenance and durability of proposed public art.
 - o How was fence height determined?
 - Zoning
 - o Concerns about pick-up trucks seeing short fence
- Alexander we are scoping in parking blocks behind the fence to prevent vehicles in the parking
 lot from parking to close and bumping the fence we can review the fence height as well per our
 zoning code and see what height makes the most sense (especially for the higher sized cabs that
 may park in the parking lot)

Green Stormwater Infrastructure:

- This is new information and I support the effort to make this an important consideration for the development of the park space. This looks good generally, I'm used to seeing stormwater as an impediment to expansion so this is encouraging.
- Brad Same, I am not very familiar, but support this effort

General Notes:

- Kevin joined late and would like to review booklet to see proposed roadway design options
- Kevin noted that Minneapolis Oxygen has lots of customers (welders and steelworkers) and would be open to share flyer or call for artists.

August 12, 2021

Faith Groups / Friends of the Mississippi River

Participants:

• Colleen O'Connor Toberman – Friends of the Mississippi River

Roadway Design:

- Like the addition of more green space Dowling lacks currently maintenance is a challenge –
 dead plants or dirty infrastructure is sad 26th Greenway section and overlook only work
 when maintained Plymouth Ave north so much glass. Either getting less maintenance or
 same amount and need more imagine there will be similar issue along Dowling relationship
 with cars broken into parking impact?
- I-94 Bridge adapt chain link fence to anything more appealing on the surface and straightforward. The fence and railing are connected to parapets and bridge restructure almost a bridge rebuild. Is there anything that can be more appealing than chain-link?

- Crossings east of bridge roads at east of bridge drivers do not know where to stop –
 overshoot stop bars how to address painted clearly and set back (example Stinson and
 New Brighton Blvd). Changing behavior at off-ramp and Washington.
- Washington bike lane N will connect with Camden / CSAH 44 project.
- What thought has gone into post-concert event traffic? Bike and Ped experience leaving the space risk of accidents? Design queues option to dismount and walk bike? (Temporary sign for events?)
- It's hard to get the public to envision being somewhere they weren't encouraged to go before.
- Idea that event management plan will include potential parkway closures --- need to reflect the intent of the Community Advisory Committee closing a public road for a private event is not publicly spirited. How will public have opportunity to share input on event management plan?
- Alexander look at AUAR. but don't know the design level details. Stone arch is a good example
 of typical interaction. Could have better cues, but bikers usually adapt. I don't know what design
 cues will be there. There is a separate cycle track, which helps. Even phase 1 will have bike, ped
 trails.
- Helpful to have parkway be a delineator between public and private parts of the park.
- Designed for Metro Transit hard to know until there is a clear demand. Designed parkway to include Metro Transit requirements
- AUAR noted that transportation plans for the site expected 6 7% will travel by bike and footvery out of sync 2/3rds of non-single vehicle occupancy goals.
- Do you feel confident design can support non-auto/ ride share as people move into the area?
- Industrial use and the broader intent the City has for the Northside. (seemingly have low
 expectations of Northside by allowing continued industrial use adjacent to site and creation of
 new one on-site.)
- Does it matter to users which side of road (bike lanes) Northside on 33rd and Southside on Dowling –
- What are assumptions about truck traffic at UHT? Additional freight traffic added to this area? (Yes, anticipated about 50 trucks per day more)
- Will a 4-way stop at 33rd be considered for the project? Second is a scary roadway, even with a bike lane. Any in scope options to consider would be very helpful. Traffic calming. Plan in place to revisit this as the site transitions.
- Maintenance of trail along 33rd with nearby industrial uses Gravel sweep regularly.

Public Art:

- I like the approach to art --- makes a lot of sense for how people will move through the space passing by vs. spending time.
- Appreciate you grappling with the industrial area of the UHT celebrate? Not the way of what neighbors mean to them – like how to acknowledge it is important without perpetuate ongoing design – Broadway pizza site –
- I like the idea of banners on light poles how to create without maintenance more durable? How to ensure longevity. (If not permanent and long term space for youth-focused or larger artist community to showcase work in a rotating programmable space)

• Screen wall – all three are interesting and would like to know about community preference – how do you balance the different history and meanings?

Green Stormwater Infrastructure:

- I hope there is / Caution the pond at southern end of project Heritage Park how to balance animal habitat design animal habitat –
- Education and interpretive signage raises appreciation of what you are observing.
- Broader stormwater what you are doing in your yard runs directly into the river above ground so people see and are aware --- increase understanding and community connections
- Hidden Falls at Ford Site in St. Paul show water infrastructure (uncovered to provide education/viewing).
- Continue thinking about inviting pathways at southern end of site -big buildings and moving through those areas as a way to make green infrastructure educational and inviting feel pedestrian scale support the public experience moving through UHT site.
- Are there pond opportunities where people can actually engage/get educated about green stormwater infrastructure?

August 14, 2021

Intergenerational/Mobility/Art Group

Participants:

- Vanessa DeLaire (Hopewell music school); Northsider (background in hospitality/ promotions)
- Danielle Tietjen Folwell resident; former communications for FNO
- Cameron Downey JXTA alum, northsider

Roadway Design:

- Will the bike/walk path on Dowling take away people's yards? Alexander no, it would take
 roadway. There are some places where the city right-of-way is part of people's yards, so there
 may be a couple of spots where there may be a need to use some of that part, but not any of
 people's property.
- Is there intent/desire to add trees? Noted that there is and will be a lot of traffic on Dowling, and it will feel less industrial/like a thoroughfare if there are more trees. Alexander yes, 5' boulevard is best for planting trees, MPRB would plant street trees in boulevards in 5', 7', 10/11' sections will have trees.
- What changes are being made to make cars slow down and make this area more pedestrian friendly, especially around Dowling and Lyndale? Alexander reducing travel lanes.
- There are so many cars/trucks and so much congestion on Dowling, people idling what plans are being made to address that? Alexander trying to create better alternatives. It's a really tricky problem. You create more supply of roads, and then more cars use them.
- Infrastructure like bike lanes is usually a sign of gentrification. What work is being done to connect with current Northsiders so they can utilize these bike paths? Connect with/involve

- Kristel Porter and Anthony Taylor and the work they are doing? Kristen discussions about bike resources/support in the UHT park, and for there to be Black leadership and staffing of these resources.
- Concern about trucks parked on Washington Ave. What is the city doing about this? City
 ordinance passed that trucks can no longer park on city streets unless actively unloading.
 Enforcement may be trickier. Noted, but complexity in that who owns which street. County?
 City? MnDOT?

Public Art:

- Without an anti-displacement plan, this feels like a way to honor the African-American community that won't be here anymore. I do want this to be for the community that lives here now. Alexander there is info/plan that CPED has been working on. CPED document available to address anti-displacement plan.
- Reflect Dakota history on land and honor other communities.
- Does this only reflect northside? Is this also an opportunity to reflect Minneapolis as the concert venue will attract out-of-towners and suburbanites – consider experience from tourist POV as well. Example: rich music history in Minneapolis as a consideration—people come here to see Paisley Park.
- The foundation/starting point should be northside-centric.
- Feel like project (site specifically) should be paused to allow for environmental justice study/work to be done.
- Feel like we're at the intersection of lack of space of/for African-American community and this location.
- Concerned spaces at UHT are placeholders until others want to take it.
- Great opportunity for the project/community to claim and add stake to UHT.
- Water and graffiti feel more artistic, make me feel something.
- The hands concept feels like it's trying to <u>tell</u> me something.

Green Stormwater Infrastructure:

 Any opportunity to help educate all of us on GSI is important - including indigenous names, braille - any access point to gain knowledge about how these pieces work and how they benefit the environment would be great. Yes to signs, pictures and even audio!

UHT Round Two Open House notes:

Staff/Consultant Team Participants

Alexander Kado – City of Minneapolis, Public Works

Nathan Koster – City of Minneapolis, Public Works

Ahmed Omer – City of Minneapolis, Public Works

Niko Kubota-Armin - JXTA

Victoria Dan – Metro Transit

Preston Dorsett – JXTA, Apprentice

Qadiym Washington – JXTA, Apprentice

Irene Wood - JXTA, Apprentice

Dan McNiel - SRF Consulting

Craig Vaughn – SRF Consulting

Chris Bower – Toole Design

Lyssa Washington – 4RM+ULA

Ebtehal Bahnasy - 4RM+ULA

Nathan Campeau - Mississippi Watershed Management Organization/ Barr Engineering

August 24, 2021

Participants:

38 total

Q: Question

A: Answer (as best to synopsize)

C: Comment

Roadway Design/ Transit Considerations:

<no direct questions related to roadways were asked>

Green Stormwater Infrastructure:

Q: When you talk about treated stormwater, are you talking about what you are doing on the site with plantings?

A: Stormwater reuse vision. Plantings that can be irrigated by treated water. Open lawn for example. From the site to reuse on the site.

Q: Do you have some underground cisterns collecting stormwater onsite to be reused?

A: Working with Public Works - Capture from 100-120 acres of fully developed land. Captured and treat and pipe into the park; likely through an above ground cistern. Use of UV filter to treat the water.

Q: Are there other sources of stormwater coming from the city storm sewers, or just what is collected on the site? We have a LOT of trash on streets in NOMI.

A: Capture from neighborhood up to Folwell park, bring stormwater and sediment to off-site cistern for filtration and use on UHT site. I'd ask Nathan Campeau (his contact information will show up later) if you have additional questions

C: Comment: I have watched the treatments of the Heritage area on Van White over the years and it looks really great!

Public Art:

C: If you pursue "River Movement," please note that the graphic (which shows eddies) doesn't actually reflect how the Mississippi moves...

Q: Wondering if there are any ideas to educate or showcase the Dakota culture along the river? A: Possibility for art to incorporate the themes. City of Minneapolis will draft the RFQ language to support that endeavor.

Public Art Poll:

Q: On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? Of 10 respondents – 1 Did not support; 3 were neutral; 3 were in support; 3 strongly supported.

Q: On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? Of 10 respondents – 1 was neutral; 5 were in support; 4 were in strong support of this concept.

Q: On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? Of 10 respondents – 1 strongly did not support this concept; 2 didn't support it; 2 were neutral; 2 were in support; 3 were in strong support of this concept.

General/Additional Questions and Comments:

Q: Was this recorded so I can view the portion I missed? I arrived very late, so sorry if this has been said asked, but will this recording be viewable somewhere after the open house?

A: Yes and will be available on the website (upperharbormpls.com)

Q: A little off topic... But is the amphitheater a done deal? And what about the other development parcels?

A: CPED and United Properties have co-developed a coordinated plan. Should be an update in October. AUAR plan reviewed. Please see upperharbormpls.com for the latest.

Q: If we have a 10K performance venue, where are all the cars going to park? Sure, some people will use metro transit or bike, but I think there will be a huge parking problem.

A: AUAR finalized for public review. Traffic management plan for events, similar to other venues in the city. Have to delineate and mitigate. Proposed strategies include (still being studied): shuttle service that meets at ABC ramps downtown; multimodal network for bikes, peds and buses; on-site transit available on roads on site. Parking inventory for demand. Mitigate parking in neighborhood, car share service drop-off and pick up areas. Working with 1st Ave to develop scenarios.

Q: I know that this entire project is being done in stages, what is planned but won't be part of this first stage of development?

A: Parkway will occur in 2 phases. Infrastructure will start in 2023, before development of parcels. Parcels 1A and 1B in phase I, along with the performance venue.

Q: originally amphitheater was depicted as directly on the river bank; have plans been changed to keep all buildings away from river bank? (like between Broadway and Plymouth Ave)

A: Worked with Park Board and others to bring river-front experience as focus and not private development for this site.

Appendices

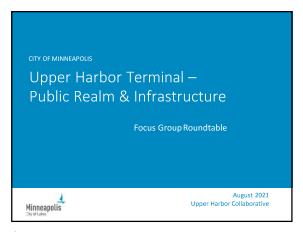
Appendix 1: Focus Group Presentation

Appendix 2: Open House Presentation

Appendix 3: UHT Open House Q&A

Appendix 4: UHT Open House Public Art poll results

Appendix 5: updated UHT Public Realm Infrastructure Survey results





Agenda Review from January engagement 10 min Engagement Intent and Goals What is Public Realm? What we learned from the community Update on Roadway layouts 30 min Upper Dowling, Dowling over I-94, Lower Dowling, 33rd Avenue, Parkway Public Art Concepts 30 min Feedback on overall concepts for site
 Illustrative Concepts Opportunities for local artists Stakeholder input informing Art Commission Green Stormwater Infrastructure 30 min Presentation and discussion 10 min Open House, next steps

How we started....

3



Engagement (Intent and Goals)

What We've Heard:

Design, build, and support public spaces that prioritize inclusivity and community ownership for Northside residents

Connect Upper Harbor into greater community and overcome 1-94 barrier by providing safe transportation options

Offer a river-front oriented experience with a focus on greeninfrastructure

Support existing and future transit service

Ensure projectinfo is readily available

Strengthen the relationship between the diverse demographics of the North Mineapolis community, the project team, and project stakeholders

Create desirable infrastructure and public reads and create community excitement through a sense of ownership

Ensure projectinfo is readily available

Strengthen the relationship between the diverse demographics of the North Mineapolis community, the project takeholders

Create desirable infrastructure and public reads and create community excitement through a sense of ownership

Ensure projectinfo is readily available

Strengthen the relationship between the diverse demographics of the North Mineapolis community, the project team, and project stakeholders

Create desirable infrastructure and public reads and create community excitement through a sense of ownership

Ensure projection is readily available

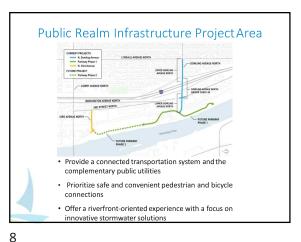
Strengthen the relationship between the diverse demographics of the North Mineapolis community, the project team, and project stakeholders

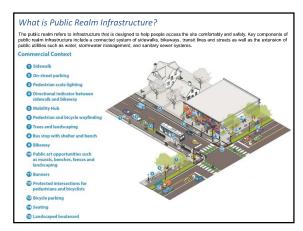
Create desirable infrastructure and public reads and create community excitement through a sense of ownership

Ensure public questions and concerns are heard regarding the overall project while centering back on the public read in the formation of the North Mineapolis community, the project takeholders

To read estrable infrastructure and public reads and create community excitement through a sense of ownership







What is Public Realm Infrastructure?

The public realm refers to infrastructure that is designed to help people access the site comfortably and safely. Key components of public realm infrastructure include a connected system of sidewalks, blikeways, transit lines and streets as well as the extension of public utilities such as water, stormwater management, and sanitary sewer systems.

Residential Context

Parklet

Benches, bicycle parking, wyfinding, trash and recycling bits

Rased crossing for pedestrians and bicyclists

Green stormwater infrastructure

Pedestrian scale lighting

Public art integrated with the sidewalk

On-street parking

Bileway

Belleward with trees and landscaping

Disconail indicator between sidewalk and bileway

9 10

What we learned from the community

To inform the design of public realm infrastructure improvements the project completed an initial round of outreach and community engagement in January 2021.

Community engagement included:

Project website

Four virtual focus groups meetings,
Live virtual open house,
Interactive comment map

Virtual office hours with Dowling Ave. residents

Range of promotional strategies.

Prieristize pedestrians and bicyclists. Multimodal transportation should be safe, attractive and connected.

Public ast should be welcoming and share development history of the Northside, including Dakota history.

Opportunity to open the Mississippi River as a destination and community asset.

Support for improvements to the entire mobility infrastructure:
Address Doming Ave after yissues (e. lynde Ave, 1-46 bridge, Washington Ave).

33rd Avenue is an important access goid and dowled provide entering entrance to the size.
Connectivity with trails and read network beyond the planned improvements is a priority.

What we learned from the community

To inform the design of public realm infrastructure improvements the project completed an initial round of outreach and community engagement in January 2021.

Community engagement included:

Project website

Project website

Four virtual focus groups meetings,

Live virtual open house,

Virtual office hours with Dowling Ave. residents

Range of promotional strategies.

Concern about bicycle and vehicle safety along Dowling Ave. Especially crossing the I-94 bridge and Washington/Dowling intersection

Desire to see public infrastructure and the UHT redevelopment meet the needs of Northside residents.

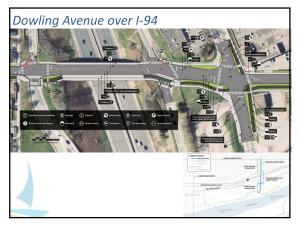
Concern about congestion with UHT traffic back-ups on I-94 and Washington Ave, and future congestion with UHT traffic and events.

11 12

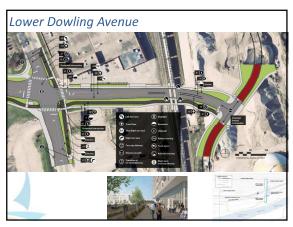






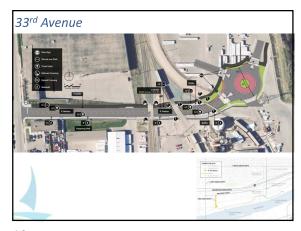


15 16





17 18



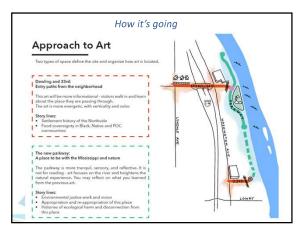
How we started

Public Art in the Public Realm

Storylines and Themes for Public Art

- Histories of ecological harm and disconnection from this place ways that Native communities, Black communities and communities of color have connected to and been disconnected from the river; reconnecting to the river
- · Environmental justice work and vision
- ways that environmental justice organizing is shaping the Northside riverfront
- Artists' appropriation of the Upper Harbor Terminal aerosol artists' mark on the UHT and its role in imagining a park
- Settlement history of the Northside
- histories and presence of the Northside's diverse communities
- Food sovereignty in Black, Native and POC communities food justice leadership on the Northside

19 20

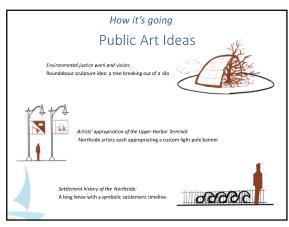


How it's going
Public Art Ideas

Food sovereignty in Black. Native and POC communities:
Images and recipes from Northsiders and local
restaurants embedding in sidewalk

Histories of ecological harm and disconnection:
Gateway plaza showing the historic impact of 1-94,
Benches juxtaposing natural and man-made surfaces

21 22



How it's going

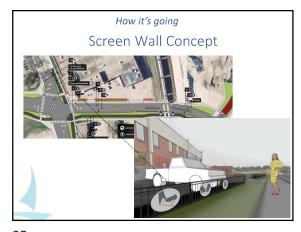
Public Art Ideas

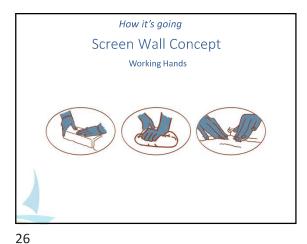
Storylines and Examples

- These are just examples to "test" the Storylines. Do you feel like they successfully demonstrate what the storylines mean to you?
- Do they give you a sense of what you might expect the UHT might feel like in 10 years, based on the selected storylines?

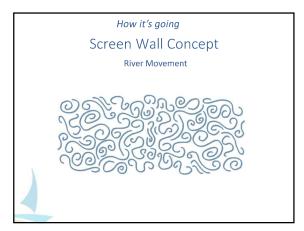
24

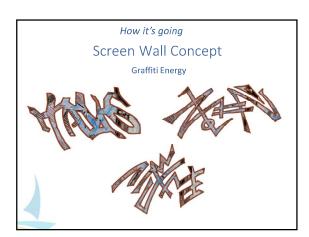
Sep-21



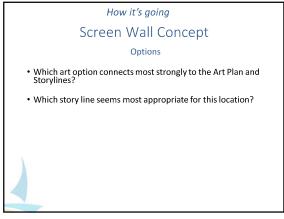


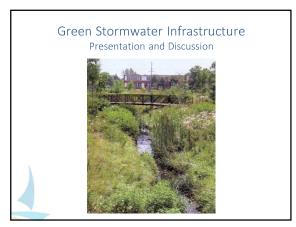
25 2





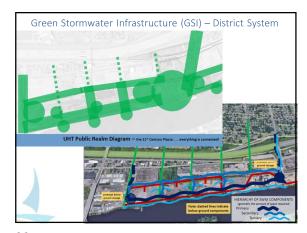
27 28





29 30









33 34







Green Stormwater Infrastructure (GSI)

Discussion Questions

Do you have any suggestions for us on the concept presented?

How does this GSI concept fit with other themes you are looking for at UHT?

Do you have any concerns about the concept presented?



37 38



Closing thoughts

- Website: www.upperharbormpls.com
- Open House Public Realm Infrastructure August 24, 2021, 4 – 6PM
 - Virtual meeting via zoom
- Call for local artists to participate in creation of art in the public realm
- <u>Stay involved</u> provide input on public art in the public realm
 - What do you want to see?
 - How will it represent the Northside?

THANK YOU FOR YOUR TIME AND INPUT!

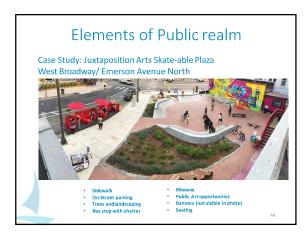
39 40

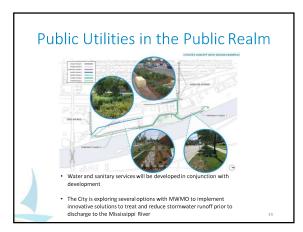


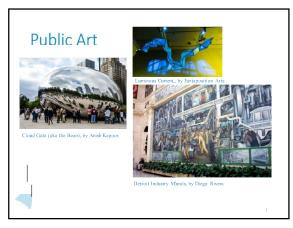
Question: How do you imagine arriving at the River and a re-envisioned Upper Harbor Terminal Area?

41 42







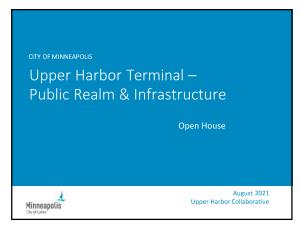


45 46





47 48



Virtual Open House Instructions

- During the presentation attendees will be on mute and have their camera disabled
- This meeting is recorded and will be shared on the project website
- During the presentation, please use the "Q&A" function to type questions or comments. We will take questions after each section of the presentation

1

Tonight's Panelists

Alexander Kado, Transportation Planner – City of Minneapolis
Nathan Koster, Transportation Planning Manager – City of Minneapolis
Ahmed Omer, Planning Engineer – City of Minneapolis
Chris Bower, Senior Engineer – Toole Consulting
Victoria Dan, Transit Planner – Metro Transit
Nathan Campeau, Senior Water Resources Engineer (representing) MWMO
Niko Kubota, Environmental Design Lab Lead – Juxtaposition Arts

Preston Dorsett– Juxtaposition Arts Irene Woods – Juxtaposition Arts Qadiym Washington – Juxtaposition Arts

Panelist Support

Craig Vaughn, Principal, Transportation Planner – SRF Consulting Dan McNiel, Public Engagement Coordinator – SRF Consulting Lyssa Washington, Project Manager – 4RM+ULA 4

5

Land Acknowledgement

Every community owes its existence and vitality to generations from around the world who contributed their hopes, dreams, and energy to making the history that led to this moment. Some were brought here against their will, some were drawn to leave their distant homes in hope of a better life, and some have lived on this land since time immemorial. Truth and acknowledgment are critical to building mutual respect and connection across all barriers of heritage and difference.

We are standing on the ancestral lands of the Dakota People. We want to acknowledge the Ojibwe, the Ho Chunk and the other nations of people who also called this place home. We pay respects to their elders past and present. Please take a moment to consider the treaties made by the tribal nations that entitle non-Native people to live and work on traditional Native lands. Consider the many legacies of violence, displacement, migration, and settlement that bring us together here today. And please join us in uncovering such truths at any and all public events.

The acknowledgment given in the USDAC Honor Native Land Guide - edited to reflect Minnesota tribes. In review with SIA and endorsed by Shannon Geshick, Executive Director Minnesota Indian Affairs Council.

2

Meeting Format

Presentations on:

- Previous engagement takeaways
- Roadway layouts
- Transit considerations
- Green Stormwater Infrastructure
- · Public Art Concepts

Meeting Purpose

- Share information about the Public Realm Infrastructure
- Answer Questions regarding the Public Realm Infrastructure project
- Provide information on Green Stormwater Infrastructure
- Engage the community about Public Art

Engagement (Intent and Goals)

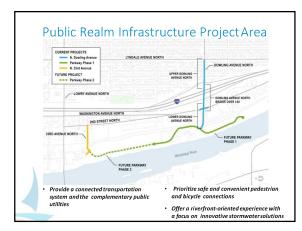
What We've Heard:

- Design, build, and support public spaces that prioritize inclusivity and community ownership for Northside residents
- Connect Upper Harbor into greater community and overcome I-94barrier by providing safe transportation options
- Offer a river-front oriented experience with a focus on green infrastructure
- Support existing and future transit

Intent & Goals:

- Design, build, and support public spaces Ensure projectinfo is readily available
 - Strengthen the relationship between the diverse demographics of the North Minneapolis community, the project team, and project stakeholders
 - Create desirable infrastructure and public realm elements that reflect community needs and create community excitement through a sense of ownership
 - Ensure public questions and concerns are heard regarding the overall project while centering back on the public realm and infrastructure

3



What we learned from the community To inform the design of public realm infrastructure improvements the project completed an initial round of outreach and community engagement in January 2021. Community engagement included: · Project website · Four virtual focus groups meetings, · Live virtual open house, · Community survey Interactive comment map · Virtual office hours with Dowling Ave. residents · Range of promotional strategies. Prioritize pedestrians and bicyclists. Multimodal transportation should be safe, attractive Public art should be welcoming and share development history of the Northside, including WHAT THEMES DID WE HEAR? rtunity to open the Mississippi River as a destination and community asset. Support for improvements to the entire mobility infrastructure Address Dowling Ave safety issues (i.e. Lyndale Ave, 1-94 bridge, Washington Ave).
 33rd Avenue is an important access point and should provide welcoming entrance to the site.
 Connectivity with trails and road network beyond the planned improvements is a priority.

10

7

What is Public Realm Infrastructure?

The public realm refers to infraetructure that is designed to help people access the site comfortably and safely. Key components of public utalim infrastructure include a connected system of aldewalks, biteways, francil lines and streets as well as the extension of public utilities such as water, stormwater management, and sanitary sewer systems.

Commercial Context

Sidewalk

On-street parking

Pedestrian scale lighting

Directional indicates between sidewalk and biteway

Mobility Hubb

Pedestrian and bicycle wayfinding

Trees and landscaping

Busstop puths helter and bench

Biteway

Public art opportunities such as mural, banches, fences and landscaping

Banness

Protected intersections for pedestrians and bicycles

Bitycle parking

Seating

Seating

Landscaped boulevard

What we learned from the community

To inform the design of public realm infrastructure improvements the project completed an initial round of outreach and community engagement in January 2021.

Community engagement included:

Project website

Project website

Four virtual focus groups meetings,

Live virtual open house,

Interactive comment map

Virtual office hours with Dowling Ave. residents

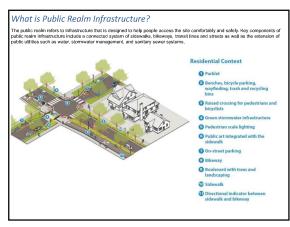
Range of promotional strategies.

Concern about bicycle and vehicle safety along Dowling Ave. Especially crossing the I-94 bridge and Washington/Dowling interaction

Desire to see public infrastructure and the UHT redevelopment meet the needs of Nathida residents.

Concern about congestion along Dowling Ave, traffic back-ups on I-94 and Washington Ave, and future congestion with UHT traffic and events.

8 11



What we learned from the community

To inform the design of public realm infrastructure improvements the project completed an initial round of outreach and community engagement in January 2021.

Community engagement included:

Project website

Project website

Four virtual focus groups meetings,

Live virtual open house,

Virtual office hours with Dowling Ave. residents

Range of promotional strategies.

Ingrevements to I-04 bridge are important. Petersial to partner with Wash. Are business:

Peters a sense of arrival and vistas to connect the Northuide to the river.

Project website

Project website

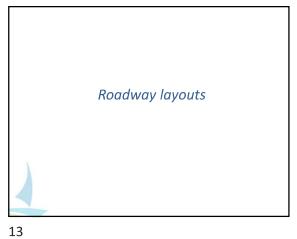
Four virtual open house,

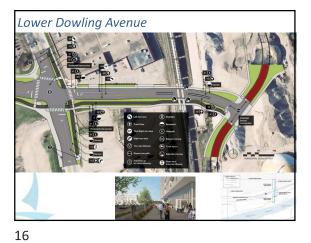
Virtual office hours with Dowling Ave. residents

Support for green infrastructure. Cepture and reside water at the UHT site.

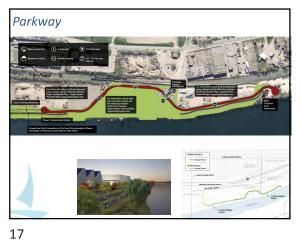
Public infrastructure should include pedestrain level lighting, signifying and walkways with physical barrier and separation from cars.

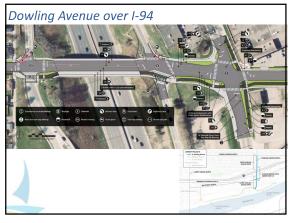
9 12



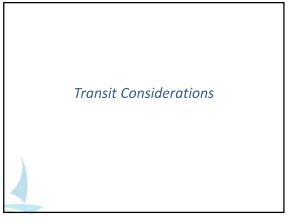


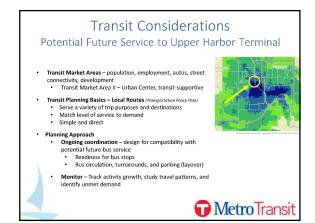


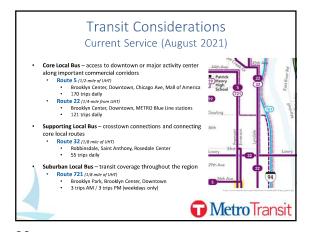












Please use the "Q&A" function to type questions or comments and project staff will respond to comments in the order received.

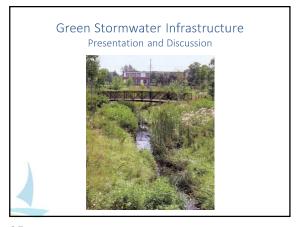
If you are calling into the meeting and would like to make a comment, please enter *9 on your phone to raise your hand.

20 23





21 24

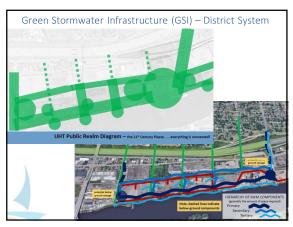






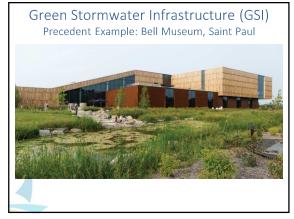


26 29





27 30



Public Art in the Public Realm

31 34



Public Art in the Public Realm

Storylines and Themes for Public Art

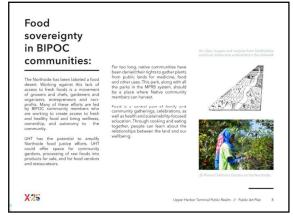
- Histories of ecological harm and disconnection from this place ways that Native communities, Black communities and communities of color have connected to and been disconnected from the river; reconnecting to the river
- Environmental justice work and vision ways that environmental justice organizing is shaping the Northside riverfront
- Artists' appropriation of the Upper Harbor Terminal aerosol artists' mark on the UHT and its role in imagining a park
- Settlement history of the Northside histories and presence of the Northside's diverse communities
- Food sovereignty in Black, Native and POC communities food justice leadership on the Northside

35 32

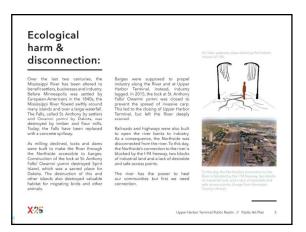
Questions?

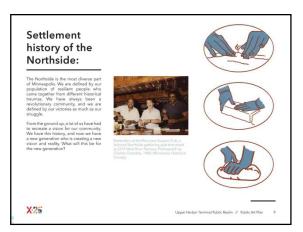
- Please use the "Q&A" function to type questions or comments and project staff will respond to comments in the order received.
- If you are calling into the meeting and would like to make a comment, please enter *9 on your phone to raise your hand.

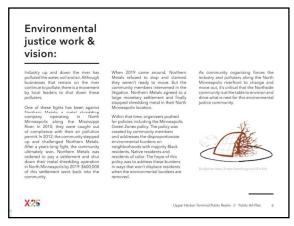


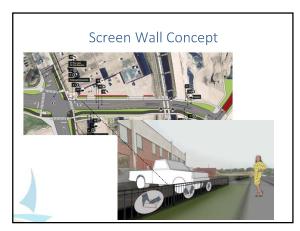


33 36

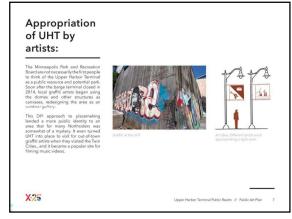


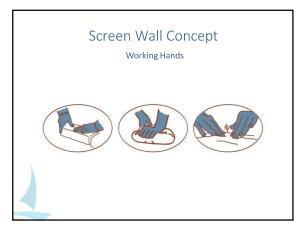




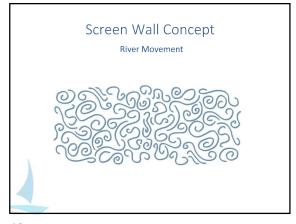


38 41





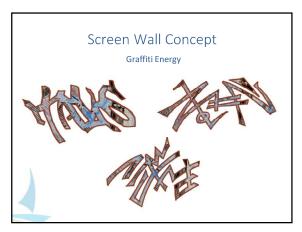
39 42



Please use the "Q&A" function to type questions or comments and project staff will respond to comments in the order received.

• If you are calling into the meeting and would like to make a comment, please enter *9 on your phone to raise your hand.

43 46

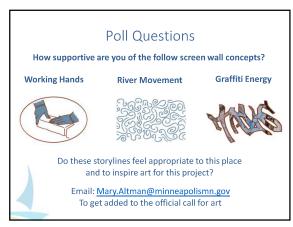


Additional Questions?

Please use the "Q&A" function to type questions or comments.

We will take questions and answer as many of them as possible.

44 4





45 48

Closing thoughts

- Website: www.upperharbormpls.com
- Call for local artists to participate in creation of art in the public realm
- <u>Stay involved</u> provide input on public art in the public realm What do you want to see?

 - How will it represent the Northside?
- \bullet Look out for the Public Realm Infrastructure Design Booklet



THANK YOU FOR YOUR TIME AND INPUT!

Appendix 3: UHT Open House Q&A

UHT Open House Q&A		
Question		
	It is being recorded and will be available on the website	
Was this recorded so I can view the portion I missed?	upperharbormpls.com	
·	Stormwater reuse vision. Plantings that can be irrigated by	
When you talk about treated stormwater, are you talking about	treated water. Open lawn. From the site to reuse on the site	
what you are doing on the site with plantings?	(trying my best to synposize)	
, , ,	Working with Public Works - Captre from 100-120 acres of fully	
Do you have some underground cisterns collecting stormwater	developed land. Captured and treat and pipe into the park; likely	
onsite to be reused?	above ground cistern. Use of UV filter.	
Are there other sources of stormwater coming from the city storm	Capture from neighborhood up to Folwell park, bring stormwater	I'd ask Nathan
sewers, or just what is collected on the site? We have a LOT of	and sediment to off site cistern for filtration and use on UHT site	Campeau (his
trash on streets in NOMI.		contact information
		will show up later) if
		you have additional
		questions
Comment: I have watched the treatments of the Heritage area on		
Van White over the years and it looks really great!		
	Yes, the meeting is being recorded and will be available on the	
I arrived very late, so sorry if this has been said asked, but will this	website http://upperharbormpls.com/public-realm-infrastructure-	
recording be viewable somewhere after the open house?	project/	
	CPED and United Properties have co-developed a coordinated	
	plan. Should be an update in October	
	AUAR plan reviewed .	
A little off topic But is the amphitheater a done deal? And what		
about the other development parcels?	Please see upperharbormpls.com for the latest	
If you pursue "River Movement," please note that the graphic		
(which shows eddies) doesn't actually reflect how the Mississippi		
moves	thank you for your comment	
Wondering if there are any ideas to educate or showcase the	Possibility for art to incorporate the themes. City of Minneapolis	
dakota culture along the river?	will draft the RFQ language to support that endeavor.	
	AUAR finalized for public review. Traffic management plan for	
	events, similar to other venues in the city. Have to delineate and	
	mitigate. Proposed strategies include (still being studied): shuttle	
	service that meets at ABC ramps downtown; multimodal network	
	for bikes, peds and buses; on-site transit available on roads on site.	
If we have a 10K performance venue, where are all the cars going to		
park? Sure, some people will use metro transit or bike, but I think	car share service drop off and pick up areas. Working with 1st Ave	
there will be a huge parking problem.	to develop scenarios.	
	Parkway will occur in 2 phases. Infrastructure will start in 2023,	
I know that this entire project is being done in stages, what is	before development of parcels. Parcels 1A and 1B in phase I,	
planned but won't be part of this first stage of development?	along with the performance venue.	
Thank you for keeping us in the know		
A		
Appreciate your time & stay safe		
originally amplitheathre was dipickted as directly on the river bank;	Marked with Dark Dand and others to being since from	
have plans been changed to keep all buildings away from river	Worked with Park Board and others to bring river-front experience	
bank? (like between broadway and plymouth ave)	as focus and not private development for this site.	
good meeting!		

Appendix 4: UHT Open House Public Art poll results

(as recorded at 8/24/21 virtual Open House)

\ \ \ /	~"	/in	~ L	łan	~
vv		KIII	2 6	ıanı	us

On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 3 - Neutral On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 2 - Do Not Support On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 3 - Neutral On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 3 - Neutral On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 5 - Strongly Support On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept? 5 - Strongly Support

On a scale from 1 - 5, how supportive are you of the "WORKING HANDS" screen wall concept?

River Movement

On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 5 - Strongly Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 5 - Strongly Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 5 - Strongly Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 4 - Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 5 - Strongly Support On a scale from 1 - 5, how supportive are you of the "RIVER MOVEMENT" screen wall concept? 3 - Neutral

Graffiti Energy

On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept? On a scale from 1 - 5, how supportive are you of the "GRAFFITI ENERGY" screen wall concept?

- 4 Support
- 2 Do Not Support

5 - Strongly Support

- 3 Neutral
- 1 Strongly Do Not Support
- 2 Do Not Support
- 4 Support
- 5 Strongly Support
- 3 Neutral
- 5 Strongly Support
- 5 Strongly Support

Category	Initial Comment Access from the west to the site is extremely limited. A wide pedestrian/biking bridge (concrete or a land bridge) midway through would help overcome some of the barriers posed by I-94. It really is unfortunate that they put a highway so close to the river. So disruptive and isolating.	Create Date
Walking	A BRT or Modern Streetcar connecting the UHT to the North Loop and the Orange Line would be a good idea. I think it would	16-Jan-21
Transit	help draw more people to the riverfront.	19-Jan-21
	The "bike lane" on Lowry is unacceptable for most kinds of bikers. In the winter it is either non-existent or so covered with snow and ice that it threatens to kick bikes (and their trailers full of kids) into traffic. In the summer it is still unprotected from traffic, including the cars consistently parked in bike lanes and the cars swerving around other cars that are turning. Get rid of parking along the street, add a permanent bus lane, and a grade-	
Biking	separated two-way bike lane. Bridge on Dowling would need a safe pedestrian walkway away from vehicle traffic. Current walking is not possible because of	22-Jan-21
Vehicle	safety concerns with traffic. Perfect place for a biking and walking bridge to get to the UHT	25-Jan-21
Biking	35th Ave. N. right in the middle of the site. Retain service road to the east of the railroad tracks until	25-Jan-21
Vehicle	parkway is finished in Phase 2. Have a trolley that uses the railroad tracks to go north and south along the western side of the UHT between Dowling and 33rd	25-Jan-21
Transit	Ave. N.	25-Jan-21
	Install stop sign and crosswalk so that people can cross the parkway and the bike trail to access the river from the Northstar Community Rowing River Access for nature observation, birding, fishing, boating, water taxi stop. (ADA-compliant walkway and	
Safety	dock) North Star Community Rowing River Access for nature observation, birding, fishing, boating. ADA-compliant walkway	25-Jan-21
Other Other	and dock. RE-OPEN THE ST. ANTHONY FALL LOCK!!!	25-Jan-21 1-Feb-21

Safety	The Dowling bridge can barely accommodate the car traffic, needs to be 2 lanes in both directions, which would eliminate the sidewalk. Build a pedestrian and bike bridge next to it to accommodate this type of traffic. Buses will add the the weight and traffic on the bridge, but is a necessary component for travel there. A better entrance would be from the Lowry Bridge, which is already designed for all types of traffic.	14-Feb-21
Transit	Ensure a large, safe, well lit transit shelter with a schedule board is available for those taking public transit in.	14-Mar-21
Safety	Lyndale Ave must be made safer for biking and walking so that Northsiders can access UHT	23-Aug-21
Transit	Transit connections to the site are essential to limit vehicle traffic and to allow this to be a place that is safe for bikers and pedestrians.	23-Aug-21
Biking	Biking along Dowling can be really hazardous. Please improve these connections.	23-Aug-21
Other	Kayak rental/paddle share!	23-Aug-21
How you access UHT today	Bike!	20-Jan-21
How you access UHT today		21-Jan-21
How you access UHT today		23-Jan-21
	I am very excited to have this project within a safe walking	
Future Park Potential Access	distance to my home.	23-Jan-21
How you access UHT today	People who access the river at the North Star Community Rowing River Access (on Parcel 4) currently use the service road that runs from 33rd Ave. N. north along the Parcel 5 western border to Parcel 4.	25-Jan-21
How you access UHT today	using existing bike lanes fro west river pkway north from downtown	1-Feb-21
Future Park Potential Access	avoid industrial areas as possible, safer bike access. better signage and area maps, safer routes over interstate and access into north side neighborhoods	1-Feb-21
How you access UHT today	Currently biking to that area can be scary with lack of protected bike lanes, traffic on Lowry, oversized/industrial traffic, and people driving too fast/swerving between the lanes.	1-Feb-21
Future Park Potential Access	protected bike lane on Lowry, bike and pedestrian paths along the river in its entirety, safe and accessible ramp connections from Lowry to the river paths that avoid the railroad	1-Feb-21

From Bryn Mawr along Cedar Lake Trail to river then north along
bike trails to UHT
Connect N Mississippi regional park to this trail for
walking/cycling.

11-Aug-21