POLICE

MISSION

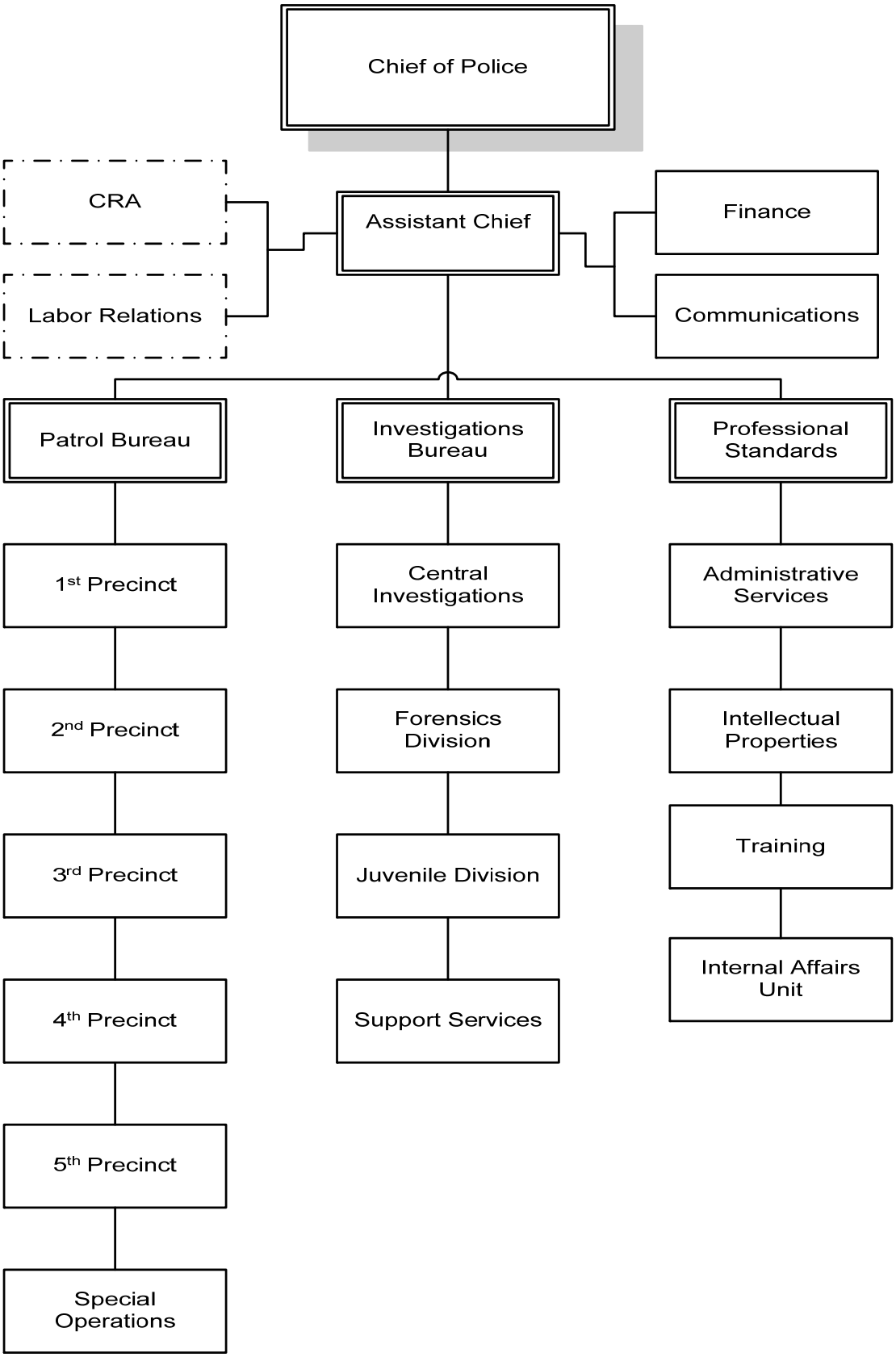
To constantly strive to improve service to those who live, work and visit the City of Minneapolis.

BUSINESS LINES

- **Patrol Bureau Business Line**
  Precincts – Patrol (911 Response, Directed Patrol), Investigations, Community Response Teams (CRT), Mounted Patrol and Crime Prevention Specialists.
  Special Operations Division – Strategic Operations Patrol, Traffic Enforcement, SWAT, K9, Public Housing, Traffic Control Agents, Bomb/Arson, Police Reserves (volunteers), Homeland Security, and Special Events.
  Strategic Information and Crime Management (SICM)-Intelligence Sharing and Analysis Center (ISAC), Indian Crime Awareness, Research, Evaluation Project (ICARE), Partnership Management and the Strategic Information Center (SIC).

- **Investigations Bureau Business Line**
  Criminal Investigations Bureau - Homicide, Organized Crime, Juvenile, Juvenile Criminal Apprehension Team, Robbery, Assault/Violent Criminal Apprehension Team, Sex Crimes, License and Forgery/Fraud, Narcotics/Weapons, Family Violence (Domestic Assault, Child Abuse). Violent Offenders Task Force (VOTF)
  Juvenile Investigations Division-School Resource Officers (SROs), Juvenile Service Center (JSC) and juvenile investigations
  Crime Lab – Field Operations, Firearms/Toolmark, Forensic Garage, Photo Lab, MAFIN.
  Support Services Division – Criminal History, Records, Property and Evidence, Transcription.

- **Professional Standards Bureau Business Line**
  Training – Pre-Service, In-Service
  Internal Affairs
  Administrative Services Division – Research/Policy, Business Technology and Support (Employee Assistance, Stores, Court Liaison)


Chief of Police
CRA
Labor Relations
Assistant Chief
Finance
Communications
Patrol Bureau
Investigations Bureau
Professional Standards
1st Precinct
2nd Precinct
3rd Precinct
4th Precinct
5th Precinct
Special Operations
Central Investigations
Forensics Division
Juvenile Division
Support Services
Administrative Services
Intellectual Properties
Training
Internal Affairs Unit

Measures, Data and Targets Table

Measure Name	2006 Data	2007 Data	2008 Data	2009* Data	2010 Target	2013 Target
Part I crimes	29,474	28,485	25,895	4,396	-5%	-5%
Part II crimes	40,323	38,184	35,135	7,427		
Violent Crimes	6,483	5,660	4,884	856	-5%	-5%
-Agg. Assault	2,870	2,579	2,487	441	-5%	-5%
-Homicide	57	47	39	3	-5%	-5%
-Rape	475	475	392	73	-5%	-5%
-Robbery	3,081	2,559	2,066	339	-5%	-5%
Juveniles involved in violent crime arrestees	282	293	281	69	-5%	-5%
-Agg. Assault	116	116	70	28	-5%	-5%
-Homicide	0	10	7	0	-5%	-5%
-Rape	7	7	11	1	-10%	-10%
-Robbery	159	160	94	40	-5%	-5%
Juveniles involved in violent crime suspects	2,263	950	771	26	-5%	-5%
Guns seized	1,458**	1,087	1,002	219	1,000	1,000
Part I &II arrests	30,270	30,327	26,141	11,823	+5%	+5%
-Adults	22,285	22,323	22,107	4,656	+5%	+5%
-Juveniles	7,985	8,004	5,154	1,256	+5%	+5%
Incidents closed by arrest/complaint	35,978	29,936	46,179	13,697	+5%	+5%
Response time for priority one calls-citywide average	9:13	9:49	8:33	8:00	8:00	8:00
Response time for priority two calls	26:12	25:15	22:29	20:44	25:00	25:00
Response time for priority three calls	31:37	33:09	29:05	24:48	25:00	25:00
Externally generated internal affairs complaints	62	230	248	43	+5%	+5%
Curfew incidents	1,853	1,487	1,487	411	+5%	+5%
Curfew arrests	3,534	1,903	1,620	488	+5%	+5%

Source: Minneapolis Uniform Crime Reports (UCR).

- *First Quarter 2009 results.
- **In 2006 the department participated in a gun turn-in program.

What key trends and challenges does the department face and how will each be addressed?

- **Maintain decreases in violent crime**
  MPD has had success in the last two years focusing on violent and Part 1 crimes. According to the FBI's Uniform Crime Reports (UCR), the decrease in violent crimes is one of the best measures of the City's safety. The majority of the MPD's resources are committed to the prevention and deterrence of crime.
- **Increased demand for police services with decreasing funds**
  Decreases in department funding mean that new officers will not be hired and current officers will not be promoted. Vacancies in both the sworn and civilian ranks will remain unfilled and some services may not be provided. While there are models for predicting increases in crime based on decreases in police officers, it is unclear what the real impact of these changes will be in the city.

- **Recruitment of diversified workforce**
  MPD has increased its outreach to recruiting new hires. Currently, eighteen officers are on the Multicultural Recruitment Team. The Department is continuing the Community Service Officer (CSO) program – allowing new hires to join the department while completing their law enforcement education and skill requirements. The CSO class that started 2/2008 is 57% diverse with nearly 24 % women. The CSO class that started 11/2008 is 40% diverse with 25% women. The recruit class that graduated in April of 2009 is 46% diverse and nearly 8% female. Currently, 18.72% of the officers in the MPD are culturally diverse.
- **Meeting demands for technology**
  MPD worked with the City's Business Information Systems department to develop a technology plan. Full funding for this plan, particularly for the components that need to be upgraded remains an issue. Some essential pieces of equipment such as Mobile Data Computers (MDCs) can not handle additional technology. To date the department has been successful in finding grant funding for the MDCs and some other items. These sources, however, cannot be used to pay the technology rate models.

In what external/internal partnerships is the department currently engaged and/or exploring for the future?

- The Crime Lab has collaborative relations with the MN Bureau of Criminal Apprehension and Target Corporation.
- The Juvenile Investigations Unit works with a variety of community-based organizations including the Link, YWCA, Waite House, and El Colegio Alternative High School.
- The Juvenile Service Center is a collaborative with Hennepin County.
- Several tasks forces such as the Violent Offenders Task Force (VOTF), the Financial Crimes Task Force and the Safe Zone are collaborative efforts.

How is the department evaluating programs or services for cost effectiveness?

Eighty percent of the department's budget is for personnel. Their effectiveness is measured by the crime statistics that are reviewed in the weekly Codefor meetings. While it is difficult to equate how much money is saved per each crime that does not happen, the personal and societal cost to crime is well understood.

What actions will the department take to meet the current financial projections (5% reductions)?

A 5% decrease in the MPD budget represents just over $6M. The major actions the department would take to reach this goal include:

- Offer budgetary leave ($200,000 in 2009)
- Decrease the cars in the fleet ($800,000 in 2009)
- Continue the phone savings from 2009 ($120,000)
- Freeze Buy Back funds ($400,000)
- Reduce/eliminate the recruit class ($1.4M)
- Eliminate assessment center for Lieutenants and Sergeant promotions ($165,000)
- Eliminate promotions for Lieutenants and Sergeants
- Four days of mandatory unpaid furlough for all 1,072 FTEs in the department =$264,662 savings per day X 4 days=$1,058,648
- Consider funding and consolidation options for Community Crime Prevention
- Eliminate CSO program ($1,586,000)
- Manage the increase in the salaries that are included in the Police Federation of Minneapolis contract.

Total $6,193,329

Estimated Impacts of Budget Reductions on Selected Indicators

Arrests

Year	Current Assumption + 5% annually	-5%
2008	52,181	
2009	54,790	49,572
2010	57,530	47,224
2011	60,406	45,111
2012	63,426	43,209
2013	66,597	41,497
2014	69,927	39,957

Arrests are a measure of police activity and represent a positive outcome for a crime that has been committed. Decreases in officers on the street will mean that fewer arrests will be made.

It is difficult to estimate the changes in crime in relation to a percentage of staffing cuts. A Rand Corporation report estimates that for every 10% reduction in a police force, there is a corresponding increase in crime varying from 0-10 % depending upon the offense. There is no formula relating to the number of arrests but with a decrease in a police force. This most certainly will decrease the number of all indicators used here.

Cases Routed

Year	Current Assumption +5 % annually	-5%
2008	28,454	
2009	29,877	27,174
2010	31,381	26,022
2011	32,950	24,985
2012	34,598	24,051
2013	36,328	23,211
2014	38,144	22,455

Cases routed rate directly to the number crime being committed and police reports being taken. It is hoped that a high percentage of cases routed will also be assigned for investigation and end in successfully charging someone for a crime. With fewer officers to take police reports, more crimes will go unreported and the number of cases routed is expected to decrease.

Response Times

Year	Current Assumption is to maintain rapid response time	+5%
2008	Average response to priority one calls citywide is 8.19 minutes	
2009	8:19	8:6

2010	8:19	9:05
2011	8:19	9:54
2012	8:19	10:09
2013	8:19	10:69
2014	8:19	11:35

Additional Departmental Impacts

With officers taken from special units such as Traffic Enforcement or Investigative areas there will be less revenue collected and a decrease in the number of cases investigated and charges for certain crimes.

2008 Accomplishments

- The MPD showed success in all measures. Crime is down and the homicide rate was the lowest since 1985.
- The MPD was a major part of the successful security team for the Republican National Convention and performed in an outstanding manner.

FINANCIAL ANALYSIS

EXPENDITURE

The Police budget is $133.6 million, a 4.0% increase over the 2009 budget. Personnel expenses make up about 79% of the total budget. There is an approximately 3.5% increase in personnel expenses from 2009 budget.

Non-personnel expenses make up about 21% of the total budget. Expenses for self-insurance, parking, building rent, fleet rent/repair, phones, and radio communications are paid to the City's internal service funds and make up the majority of non-personnel expense. The remainder of the expenses covers uniform allowance, translator fees, training, supplies, and jail fees.

After adoption of the 2009 Revised Budget, MPD was awarded a contract with the Minneapolis School District, and 15 FTE were added. In order to achieve the five-year financial direction for 2010, 84.5 positions in the general fund were eliminated, reflecting the loss of federal funding. The budget reflects a $1 million increase in federal COPS grant funding (13 positions) for each of the next three years to fund Police Officers.

REVENUE

The department's revenue for 2010 is about $17.6 million, a 19% decrease from the prior year. This decrease is due to Traffic Control Agents moving to Regulatory Services and the Traffic Enforcement budgeted revenue being reduced by $300,000 to align with actual revenue from the division. The department has increased revenue for services provided due to a school resource officer contract with the Minneapolis Public Schools.

Federal and state government aid is the largest source of department revenue. The general fund revenue budget receives about $4.4 million in state aid to offset PERA pension costs.

The department has also received $3.5 million in federal grants from the U.S. Department of Justice and $1.3 million in state and other grants. These current grants are for equipment, overtime, and technology enhancements. The grant funds makes up about 27% of the total revenue budget.

The department's police special revenue fund revenue makes up about 20% of the total revenue budget. It accounts for forfeitures, gambling tax, the Automated Pawn System,

Workforce Director, and reimbursable services such as the detox van, public housing patrol services, and school liaison. During 2009 15 FTE were added to the special revenue fund. The added positions are reimbursed through a contract with Minneapolis Public Schools.

FUND ALLOCATION

The majority (93%) of the department's expenditure budget comes out of the general fund, and the rest comes out of the police special revenue fund, state, federal and other grants.

ORIGINAL BUDGET

After adoption of the 2009 Revised Budget, MPD was awarded a contract with the Minneapolis School District, and 15 FTE were added. In order to achieve the 5 year financial direction for 2010, 84.5 positions in the general fund were eliminated. The Mayor recommended a reduction of $5.3 million and 38 additional positions from the current service level for this department. The Mayor further recommended the transfer of the Traffic Control Agent division (45 positions) to the Regulatory Services department.

The Mayor recommended restoration of $4 million and 45 FTE to MPD's base funding level to offset the loss of federal Byrne grant funding, making the net change to current service level a reduction of 39.5 FTE. The Mayor recommended that three eligible Crime Prevention Specialist positions be moved out of the general fund and funded with $240,000 of CDBG dollars.

Council approved the Mayor's recommendations and increased the Police budget by $1.5 million in 2010. Council directed $250,000 to be transferred from the Convention Center fund to the Police department general fund appropriation to fund the horse patrol for convention-center related public safety activities. Council added $477,000 to the police general fund budget for Community Crime Prevention Specialists. Additionally, Council directed that the Community Development Block Grant Fund for police should be increased by $487,000 for Crime Prevention Specialists. Furthermore, Council directed a reduction of discretionary CDBG funds to the Public Health Advisory Committee and an increase to the CDBG allocation for MPD for Crime Prevention Specialists by $163,000.

Council provided the following staff directions for Police:

- Reduce MPD's contractual services line budget by $102,000 to reflect savings from closing the public health lab to help offset proposed reductions, and directed MPD to fund $100,000 toward chaplain services through contractual savings related to the closing of the health lab.
- Direct MPD to eliminate funding for the Police Activities League (PAL), including the practice of allowing compensatory time to officers for participation in the PAL. These savings should offset recommended cuts and position reductions should be achieved through attrition and reassignment. The Police Chief is directed to convene a task force to develop a plan for the ongoing operation of the Police Activities League that requires no direct appropriation. The task force should include representatives from the Minneapolis Health department including the Commissioner and Youth Violence Prevention coordinator; an active Police Activities League (PAL) officer; the Police Chief or designee; Council Member Johnson; and Sherman Patterson from the Mayor's office.
- Reduce Police budget for take home vehicles by $400,000 and direct the Police Chief to adopt new policies on take home vehicles consistent with this direction and reduce the vehicle count accordingly.
- Eliminate funding for the position of Assistant Police Chief to offset recommended cuts.
- Eliminate 16 positions through attrition to achieve a savings of approximately $2 million over two years. Police should bring a plan forward to the Ways and Means Committee for approval on December 14, 2009.
- Police were directed to report back to Public Safety & Regulatory Services by January 15, 2010 with a plan for a re-designed community crime prevention program; utilizing the dedicated resource as laid out during this budget cycle in addition to existing resources within the police

department. Police were also directed to develop accountability measures for Community Crime Prevention Specialists for Results Minneapolis and report these measures to the Public Safety and Regulatory Services Committee by March 1, 2010. After the report to PS&RS, Police should include these measures in its quarterly discussions at Results Minneapolis.

- Police were directed to reduce the Horse Patrol to one shift and cut expenditures accordingly.
- Police were directed to achieve no less than $200,000 in savings through re-organization of the department
- The Chief of Police was directed to examine re-establishing mandatory fitness testing within the department, including costs and to report back to proper Council committees by the end of January 2010. If testing is not implemented by the conclusion of 2010, the department will evaluate elimination of the health club memberships and report back to the proper Council committees.
- Police were directed to achieve a balanced budget in 2010 without cuts to the contract with the Conflict Resolution Center at an amount equal to $25,000.
- Upon receipt of the final CDBG allocation, 15% shall be dedicated to MPD for Crime Prevention Specialists in CDBG-eligible areas.

The budget for this department includes a reduction of BIS charges of $481,000 due to the Council's actions to reduce the BIS budget. This reduction in BIS charges will subsequently reduce the department's appropriation by the same amount. Additionally, the budget for this department includes a $29,226 decrease in appropriation due to the Council's actions to fund two internal audit positions.

Mayor's Revised Budget: The Mayor recommended a reduction of $180,000. The department will achieve this through non-personnel reductions. Additionally the Mayor recommended one-time appropriation increases of $250,000 for replacement of ticket writers and $240,000 for implementation of fitness testing and associated costs within the 2010 calendar year.

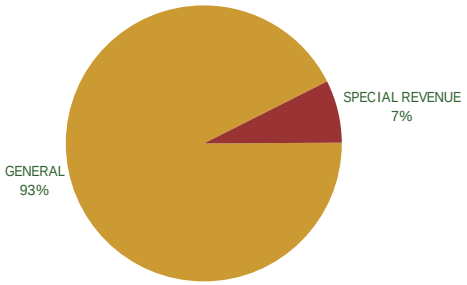
Council Revised Budget: Council approved the Mayor's recommendation with one exception. The $240,000 appropriation for implementation of fitness testing and associated costs was reduced by $60,000, to $180,000, in one-time funding.

POLICE
EXPENSE AND REVENUE INFORMATION

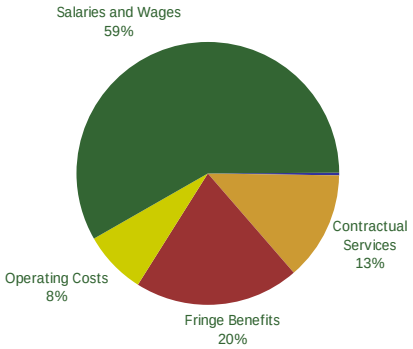
EXPENSE	2007 Actual	2008 Actual	2009 Revised Budget	2010 Revised Budget	Percent Change	Change
AGENCY						
Operating Costs	0	(55,468)			0.0%	0
TOTAL AGENCY	**0**	**(55,468)**				**0**
GENERAL						
Salaries and Wages	69,683,318	73,759,618	71,182,097	72,772,108	2.2%	1,590,012
Fringe Benefits	21,370,351	23,000,289	24,996,093	25,389,767	1.6%	393,674
Contractual Services	17,693,114	17,168,337	16,691,744	16,355,567	-2.0%	(336,177)
Operating Costs	7,472,474	8,737,559	9,027,069	8,894,448	-1.5%	(132,621)
Capital	48,408	67,785	299,114	457,548	53.0%	158,433
TOTAL GENERAL	**116,267,665**	**122,733,588**	**122,196,117**	**123,869,438**	**1.4%**	**1,673,321**
SPECIAL REVENUE						
Salaries and Wages	4,136,978	8,176,164	2,013,610	5,244,935	160.5%	3,231,325
Fringe Benefits	651,908	1,317,131	485,433	1,546,234	218.5%	1,060,801
Contractual Services	1,823,609	1,474,111	1,613,799	1,461,132	-9.5%	(152,667)
Operating Costs	730,744	547,196	1,499,498	1,441,851	-3.8%	(57,647)
Capital	152,946	365,388	607,464	(0)	-100.0%	(607,465)
TOTAL SPECIAL REVENUE	**7,496,185**	**11,879,990**	**6,219,804**	**9,694,151**	**55.9%**	**3,474,347**
TOTAL EXPENSE	**123,763,850**	**134,558,110**	**128,415,920**	**133,563,589**	**4.0%**	**5,147,669**

REVENUE	2007 Actual	2008 Actual	2009 Revised Budget	2010 Revised Budget	Percent Change	Change
AGENCY						
Gains	0	1,063			0.0%	0
Long Term Liabilities Proceeds	0	(1,063)			0.0%	0
TOTAL AGENCY	**0**				**0.0%**	**0**
GENERAL						
License and Permits	0		400	400	0.0%	0
State Government	4,421,584	4,428,440	4,380,000	4,380,000	0.0%	0
Charges for Service	185,497	643,810	167,643	167,643	0.0%	0
Charges for Sales	0				0.0%	0
Fines and Forfeits	7,958,470	8,195,359	10,503,877	3,718,877	-64.6%	(6,785,000)
Contributions	0				0.0%	0
Other Misc Revenues	3,154	2,093	3,340	3,340	0.0%	0
TOTAL GENERAL	**12,568,705**	**13,269,702**	**15,055,260**	**8,270,260**	**-45.1%**	**(6,785,000)**
SPECIAL REVENUE						
Sales and Other Taxes	148,213	147,571	121,626	121,626	0.0%	0
License and Permits	917,781	833,436	571,985	540,626	-5.5%	(31,359)
Federal Government	1,479,796	2,196,931	3,534,025	4,841,454	37.0%	1,307,429
State Government	1,387,019	997,168	1,444,106	1,288,730	-10.8%	(155,376)
Local Government	0	55,380			0.0%	0
Charges for Service	586,098	1,253,707	610,384	2,152,629	252.7%	1,542,245
Charges for Sales	250	12,915			0.0%	0
Fines and Forfeits	503,394	733,029	370,456	416,467	12.4%	46,011
Special Assessments	0				0.0%	0
Interest	11,753	12,561			0.0%	0
Contributions	143,969	38,825	28,000		-100.0%	(28,000)
Other Misc Revenues	3,111	590		40,000	0.0%	40,000
TOTAL SPECIAL REVENUE	**5,181,384**	**6,282,113**	**6,680,582**	**9,401,532**	**40.7%**	**2,720,950**
TOTAL REVENUE	**17,750,089**	**19,551,815**	**21,735,842**	**17,671,792**	**-18.7%**	**(4,064,050)**

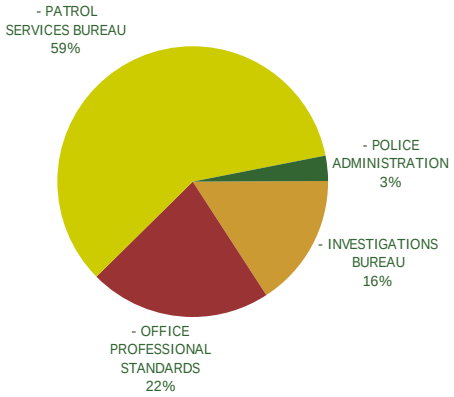
Expense by Fund



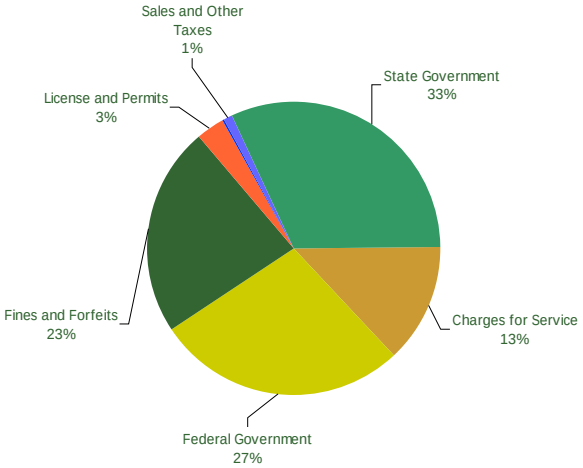
Expense by Category



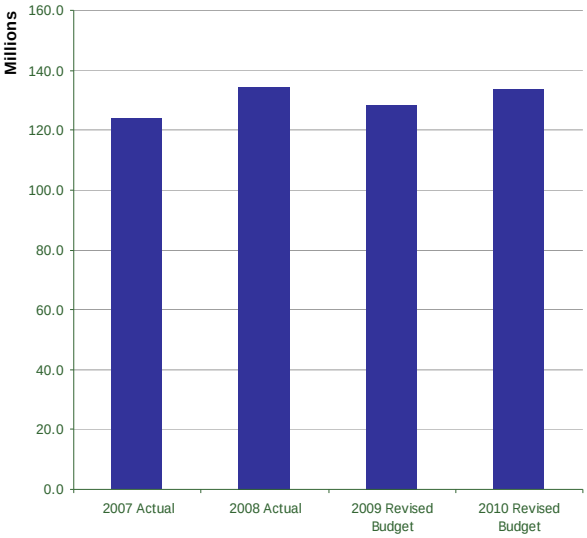
Expense by Division



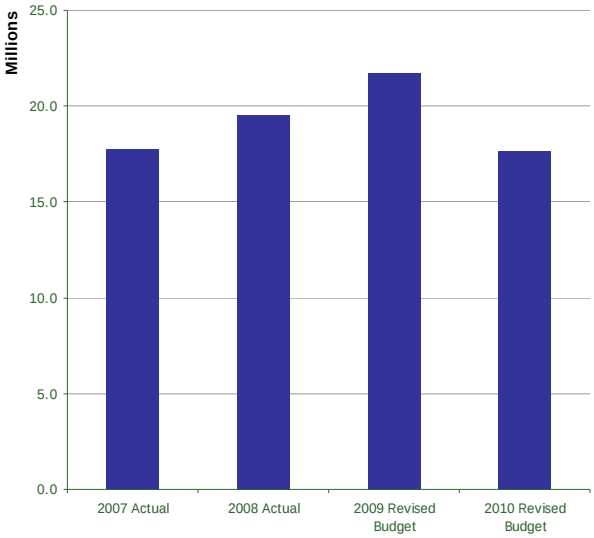
Direct Revenue by Type



Expense 2007 - 2010



Revenue 2007 - 2010

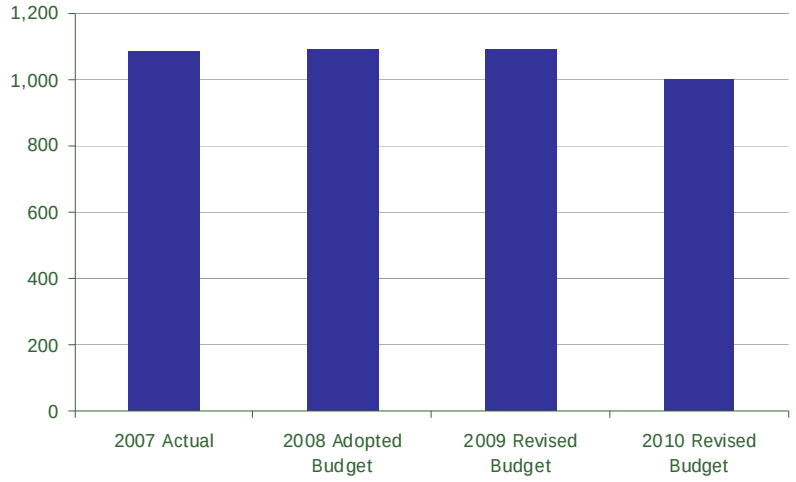
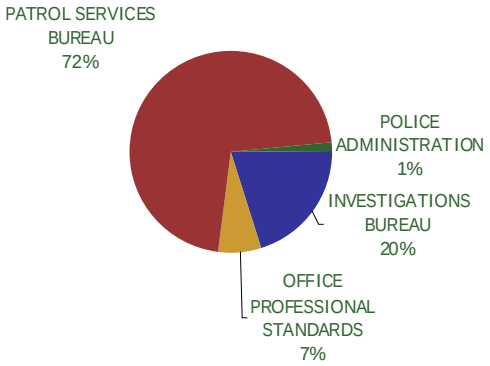


POLICE

Staffing Information

	2007 Actual	2008 Adopted Budget	2009 Revised Budget	2010 Revised Budget	% Change	Change
INVESTIGATIONS BUREAU	143.00	143.00	217.50	201.00	-7.6%	(17)
OFFICE PROFESSIONAL STANDARDS	154.00	154.00	127.15	67.50	-46.9%	(60)
PATROL SERVICES BUREAU	780.00	785.00	734.35	716.70	-2.4%	(18)
POLICE ADMINISTRATION	11.00	11.00	13.00	14.00	7.7%	1
TOTAL	**1,088.00**	**1,093.00**	**1,092.00**	**999.20**	**-8.5%**	**(93)**

Positions 2007-2010



Positions by Divison