

CITY OF MINNEAPOLIS

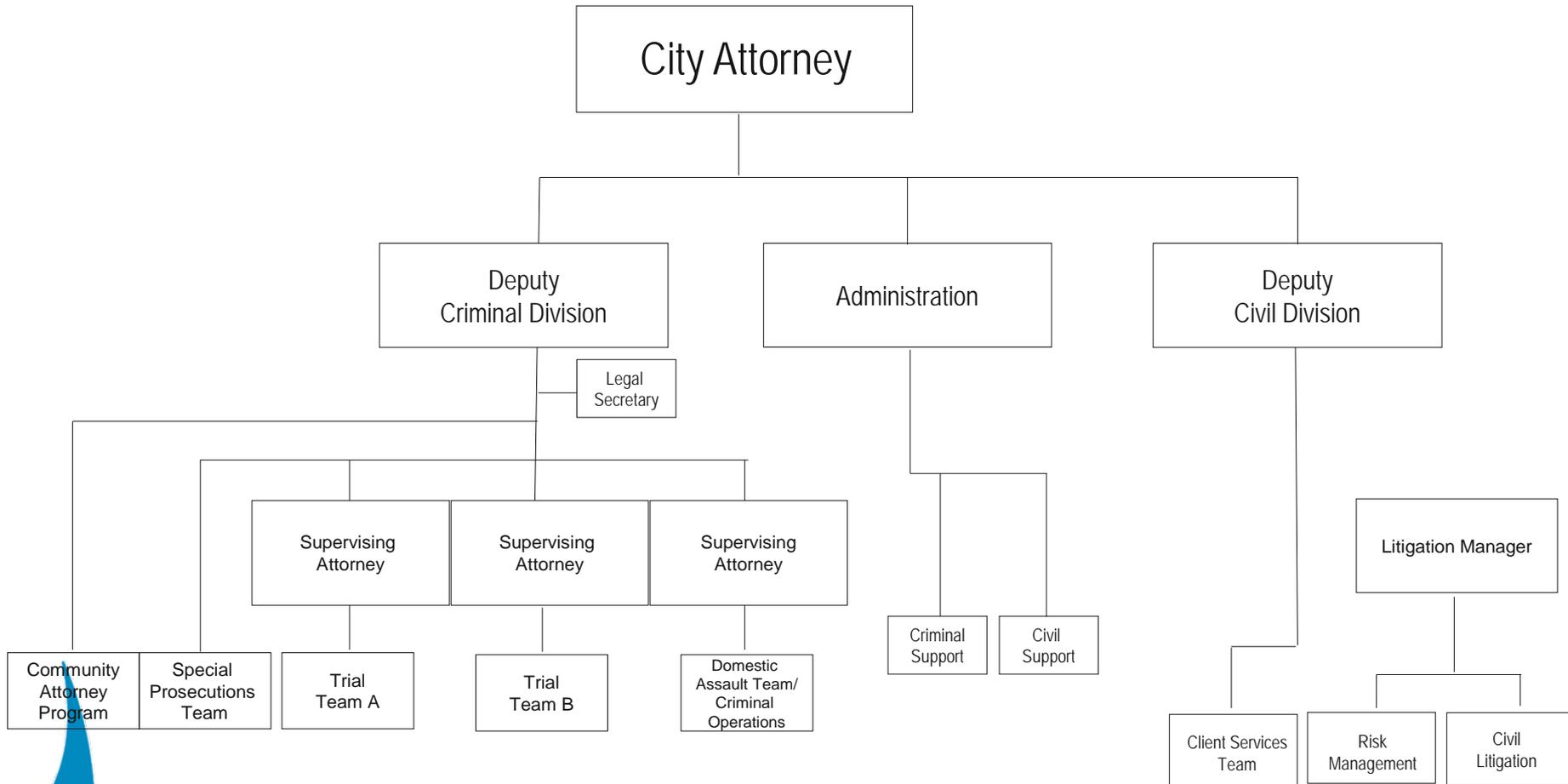
City Attorney

2016 Mayor recommended budget

September 18, 2015

Budget Book Pages F10-F19

Department Organizational Chart



Budget Summary

Program name	2015 adopted		2016 recommended funding		Enhancements (new dollars)		FTEs		Select type of funding
	General fund	Non-general fund	General fund	Non-general fund	General fund	Non-general fund	Current	Additional	One time
Community Attorney	\$1,365,022	\$464,911	\$995,307	\$474,161	\$50,000		9		No
Criminal Prosecutions	\$7,636,825	\$58,105	\$8,492,680		\$413,000 \$105,000		53.5	2	Yes No
Client Services		\$3,640,898		\$3,546,225			21.5		No
Civil Litigation		\$3,544,597		\$3,794,414			26		No
Total	\$9,001,847	\$7,708,511	\$9,487,987	\$7,814,800	\$568,000		110	2	



Core Programs



Criminal Division Community Attorney Program

Purpose and Context

The Community Attorney Program is an integral component of the City's neighborhood- and community-oriented public safety initiatives. The program engages local residents and businesses in responding to public safety and crime concerns in their communities.

Services Provided

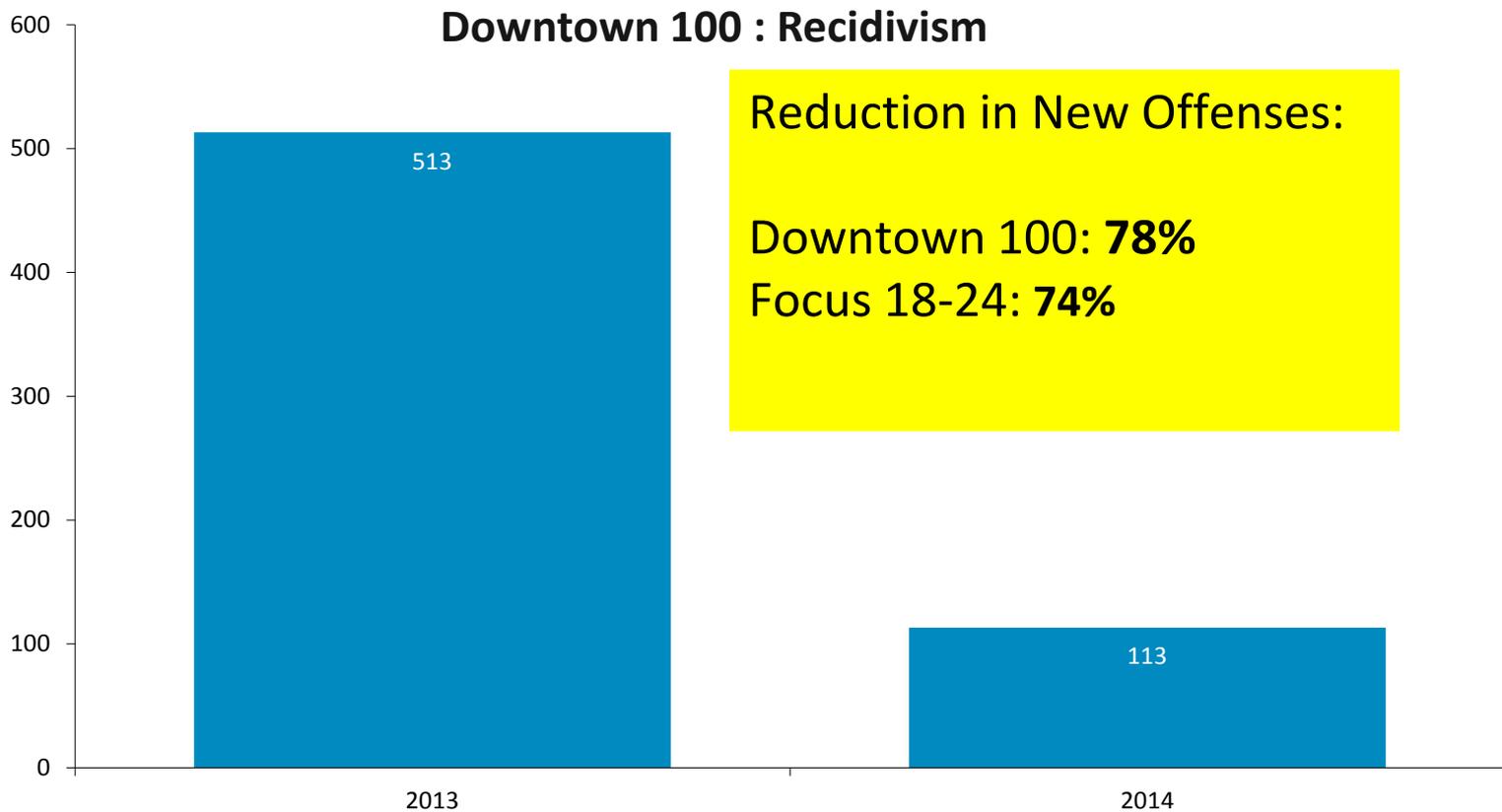
- **Community Engagement:** Five Community Attorneys—one in each MPD precinct—and three paralegals lead court watch groups throughout the city and participate in neighborhood and community meetings around public safety.
- **Advice, Training and Innovation:** The community attorneys also serve as a resource for MPD officers, provide roll-call and other trainings, and develop strategies for dealing with neighborhood livability crime issues.
- **Downtown 100:** Supported by grant funding from the Minneapolis Downtown Improvement District (DID), a holistic approach is taken to prosecution of the most prolific livability crime offenders in the downtown area. The program uses a team approach involving non-profit providers such as St. Stephen's Homeless Outreach and the Salvation Army, as well as law enforcement, the business community, county probation and downtown residents. The goal of the program is to reduce recidivism long-term by dealing with the underlying causes of the offenses, such as homelessness, chemical dependency, mental health and other issues.
- **Focus 18-24:** This initiative is focused on young adults who are frequent offenders. The Focus 18-24 team includes youth-serving agencies such as The Link and YouthLink. The goal – similar to the Downtown 100 – is to focus on the needs of these young people by connecting them to services, whether housing, treatment, educational services or job training, in lieu of incarceration.

Criminal Division Community Attorney Program

2015 Adopted Budget		2016 Recommended Funding		FTEs	Funding
General Fund	Non-General Fund	General Fund	Non-General Fund	Current	One-Time (Yes/No)
\$1,365,022	\$464,911	\$995,307	\$474,161	9	No

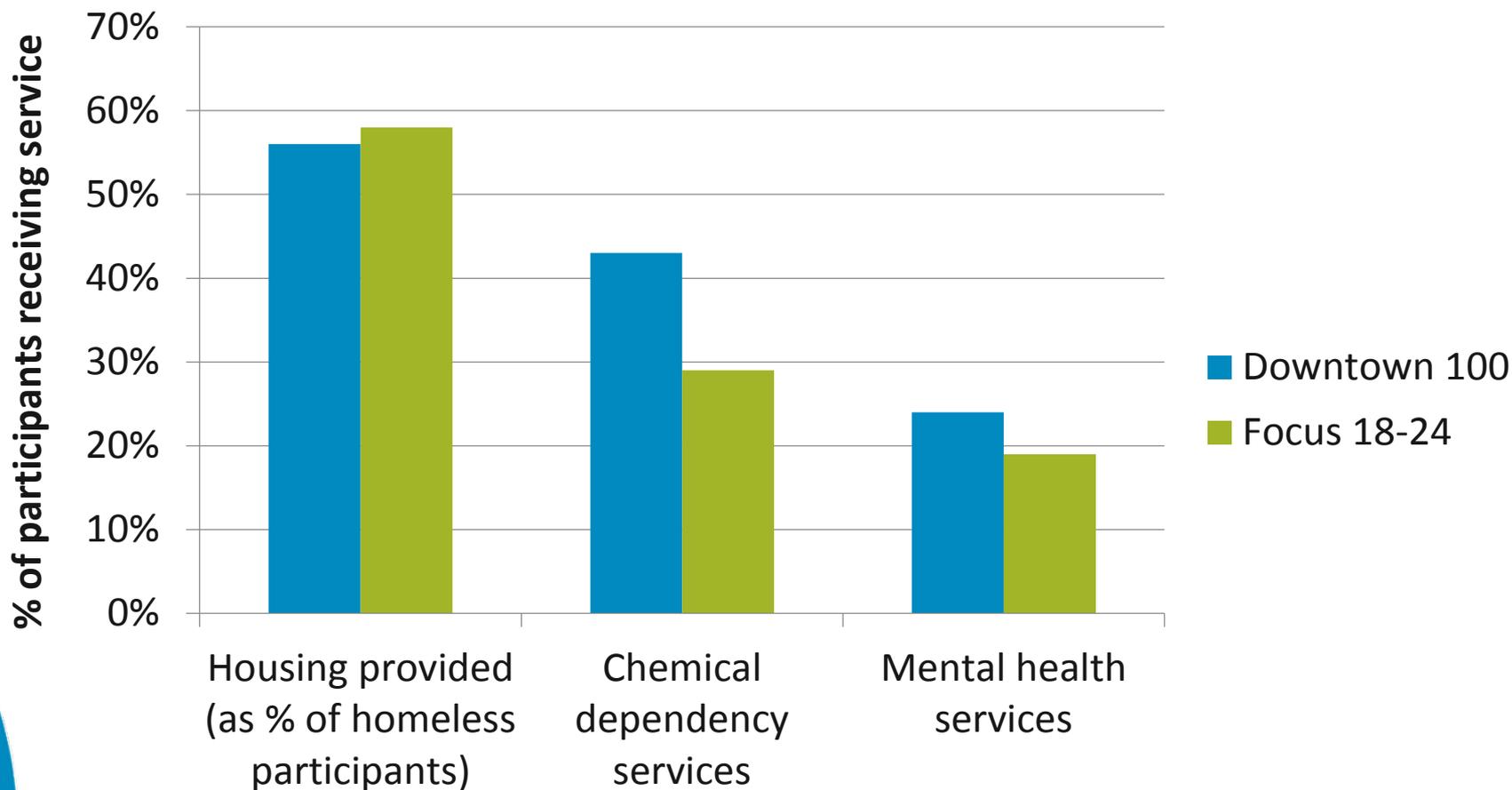
Goals					
Living Well	One Minneapolis	A Hub of Innovation and Activity	Great Places	A City that Works	
X		X		X	
Values					
Equity	Safety	Health	Vitality	Connectedness	Growth
	X				

Criminal Division Community Attorney Program



Downtown 100 and Focus 18-24:

Referrals for Housing, Treatment, MH Services



Criminal Division: Prosecution

Purpose and Context

The City Attorney's Office prosecutes all adult gross misdemeanor, misdemeanor and petty misdemeanor offenses in the City of Minneapolis.

Services Provided

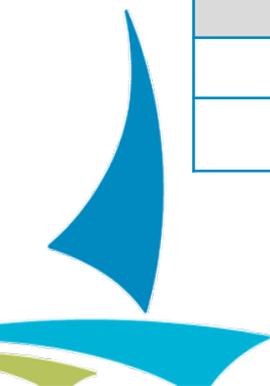
The Criminal Prosecution program includes traditional prosecution, diversion programs, participation in problem-solving courts, victim-witness services and innovative leadership in addressing domestic violence, Driving Under the Influence, and chronic offender matters.

In 2014, the Criminal Division handled 17,700 cases

Criminal Division: Prosecution

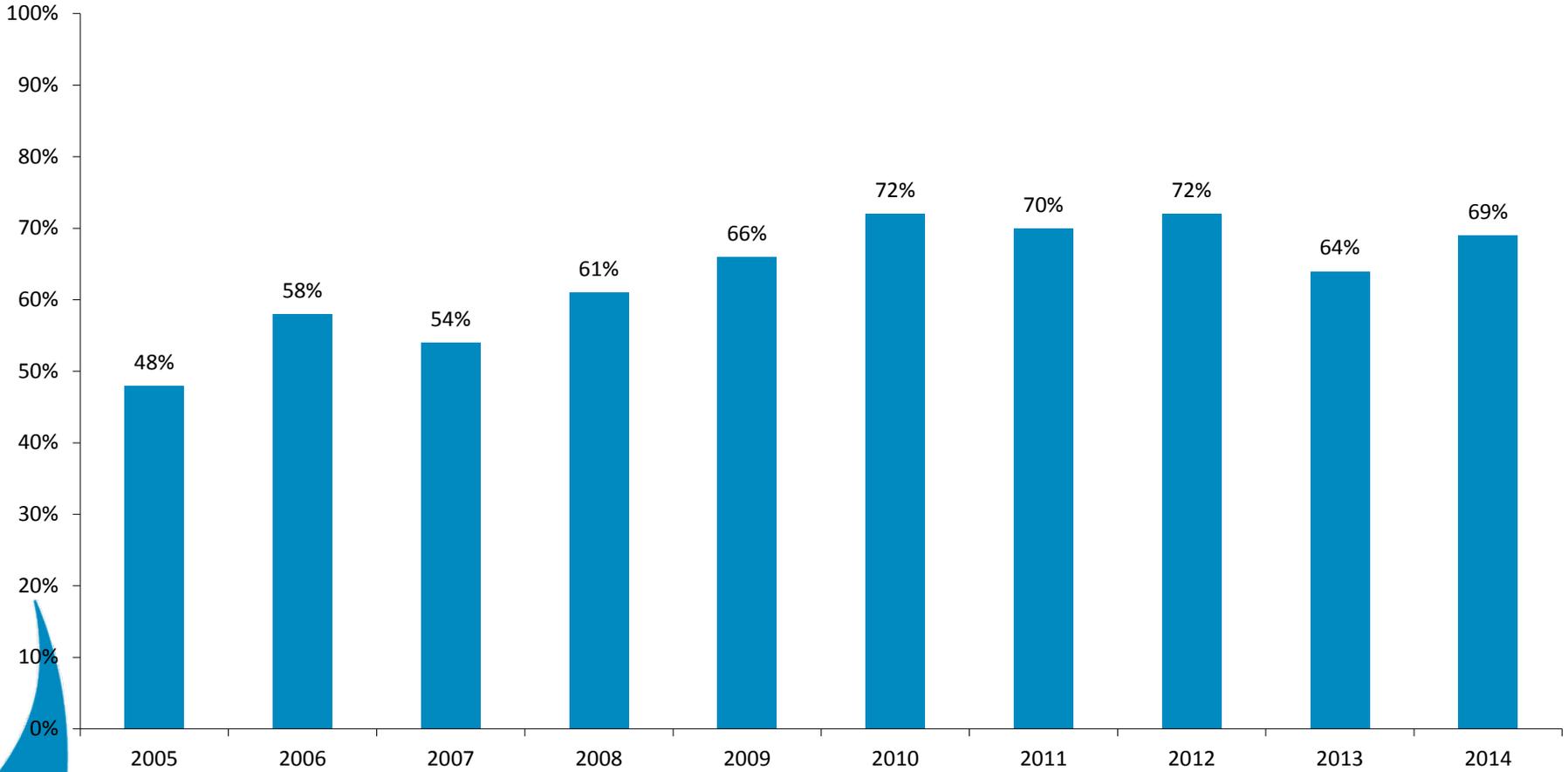
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General Fund	Non-General Fund	General Fund	Non-General Fund	Current	One-Time (Yes/No)
\$7,636,825	\$58,105	\$8,492,680		55.5	No

Goals					
Living Well	One Minneapolis	A Hub of Innovation and Activity	Great Places	A City that Works	
X		X		X	
Values					
Equity	Safety	Health	Vitality	Connectedness	Growth
	X				

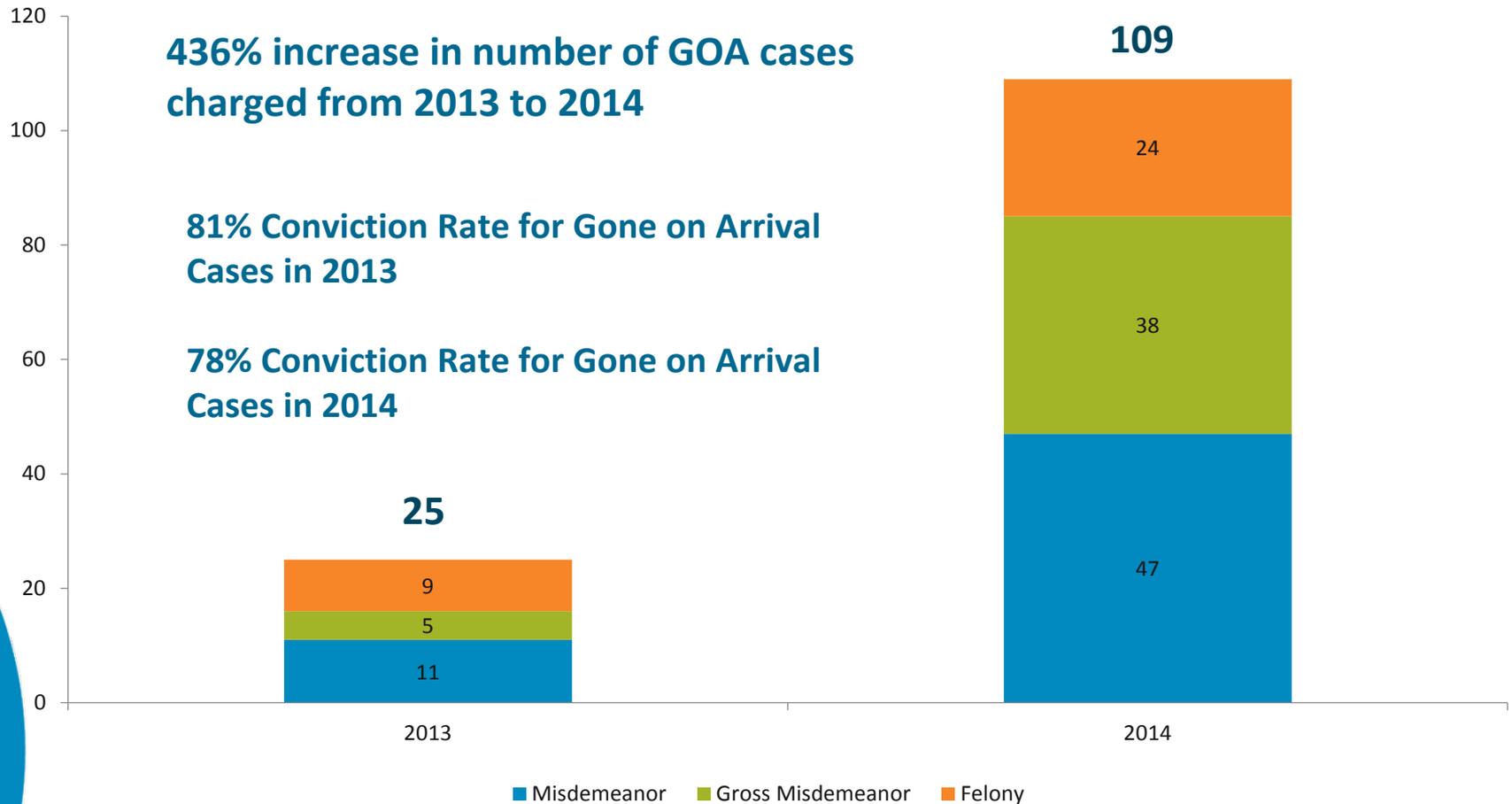


Criminal Division Measures

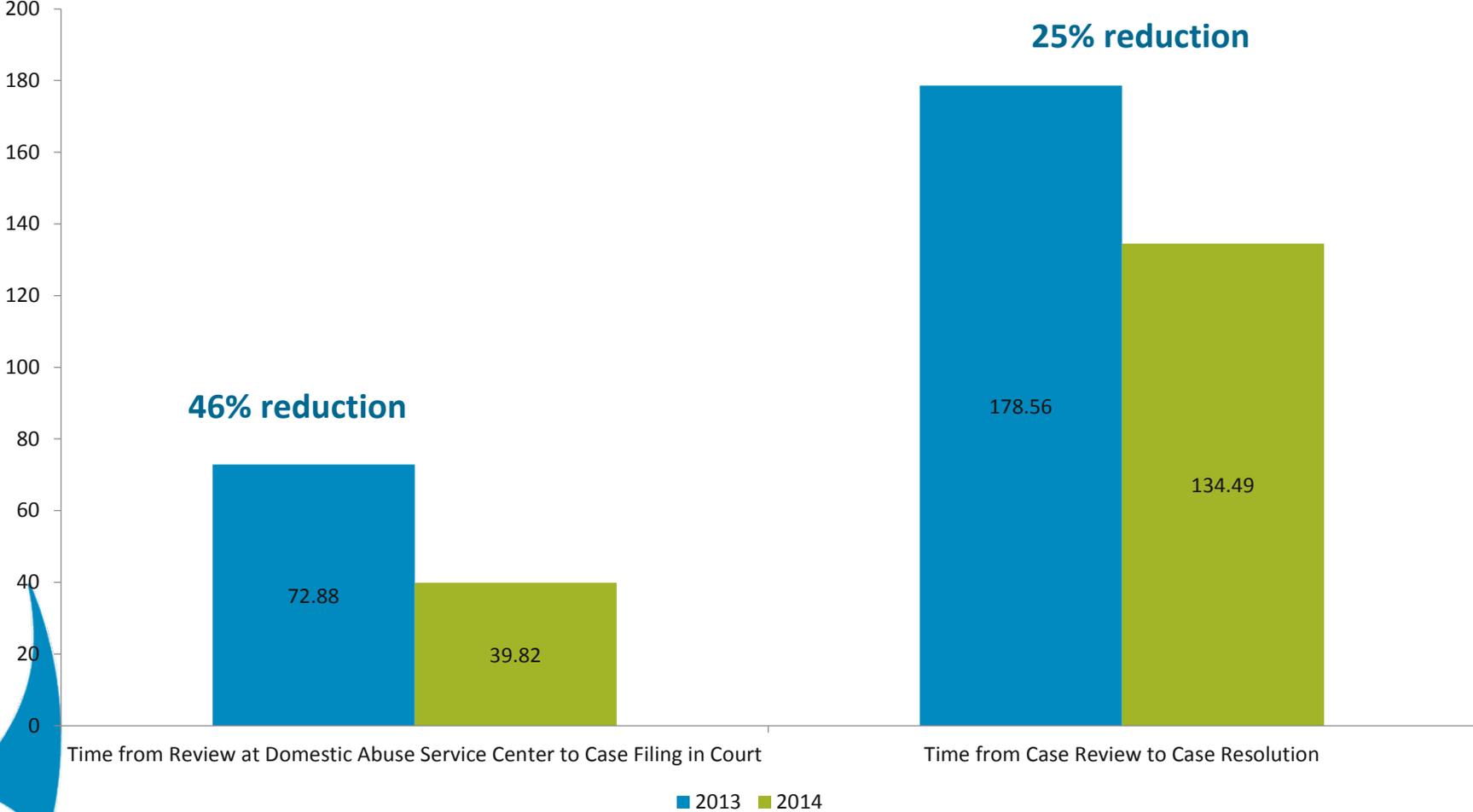
Conviction Rate on Domestic Violence Cases



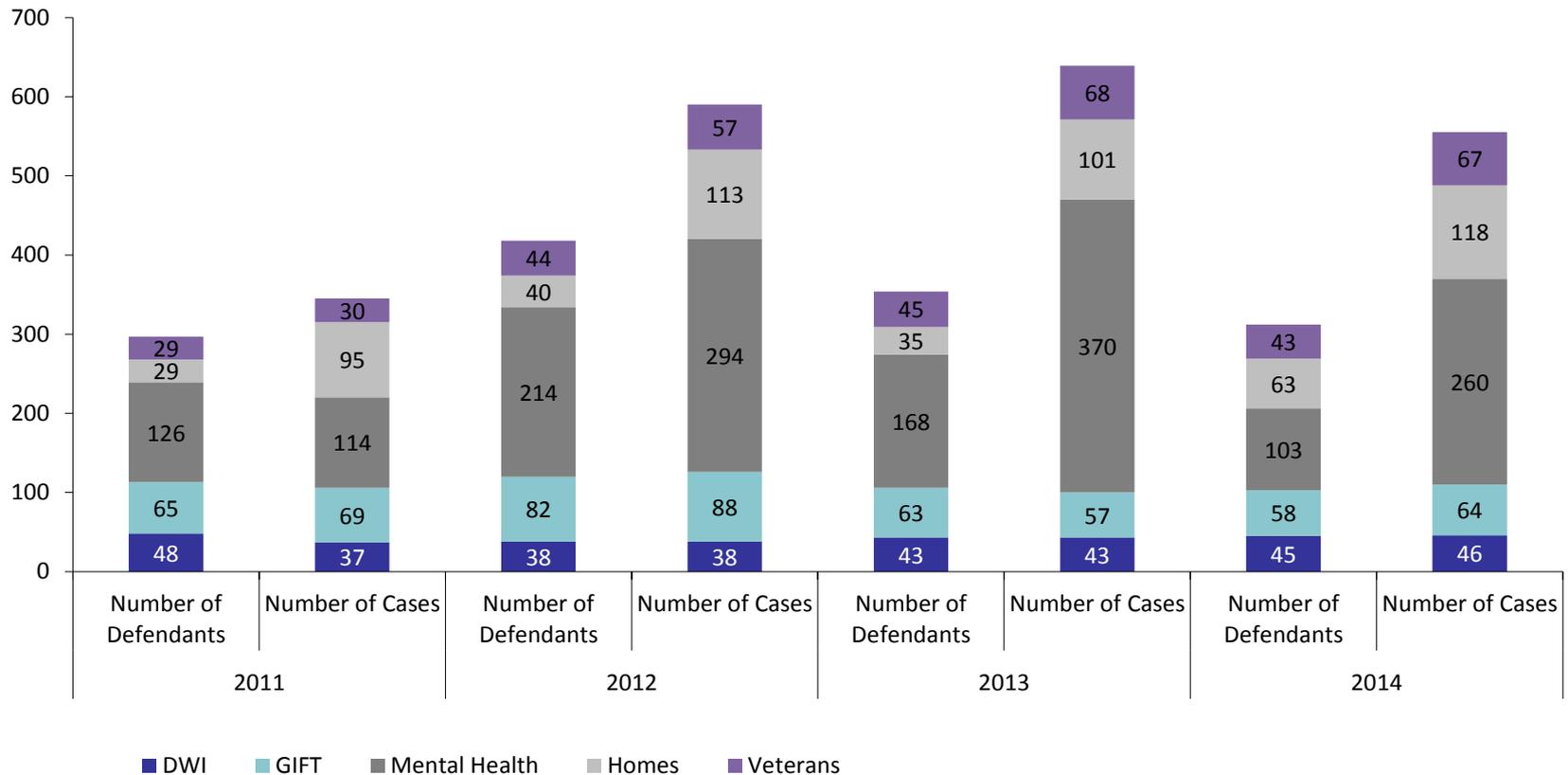
“Gone on Arrival” (GOA) Domestic Violence Cases Charged by Offense Level from Domestic Abuse Service Center (DASC) after Violence Against Women Act (VAWA) Grant Implementation



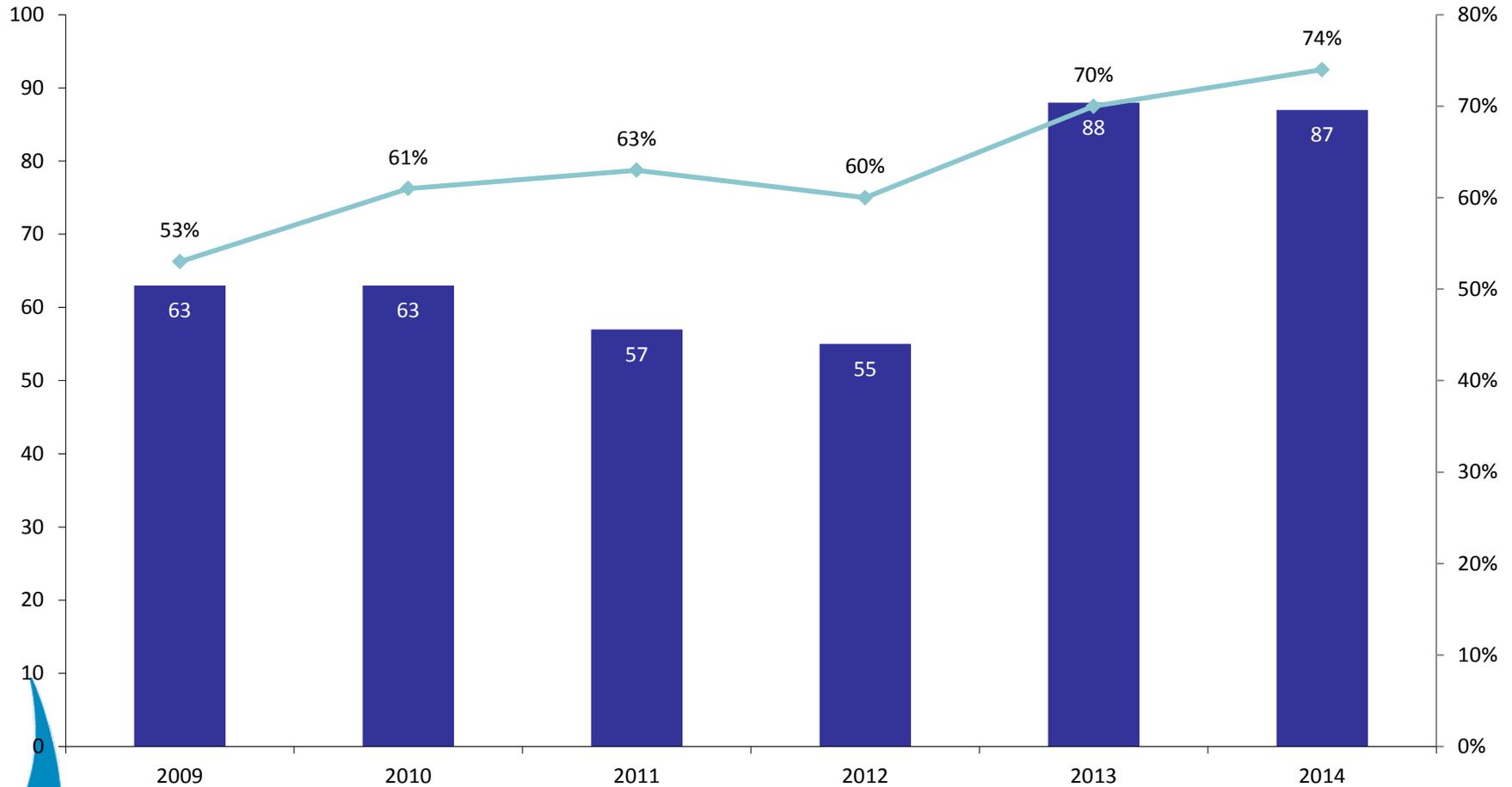
Difference in Average Time from Case Review to Case Filing in Court & Case Resolution for Gone on Arrival cases after Implementation of Violence Against Women Act (VAWA) Grant



Minneapolis City Attorney's Office Participation in Problem Solving Courts



Criminal Division: Trials to Verdict & Conviction Rate at Trial



Criminal Division Enhancements

1) Charging Team Pilot - \$248K/ 2FTE's:

Create a Charging Team for misdemeanor cases where individuals are booked in the jail or are issued a court-required misdemeanor citation as a two year pilot .

- Currently, police officers charge these misdemeanor cases either by “tab charging” at the jail or issuing a citation. Our goal with the charging team pilot would be for our office to assume responsibility for charging these cases.
- A second function of the team would be to provide feedback to individual officers, particularly with regard to cases that we decline to charge, providing real time continuous education to individual officers.

Criminal Division Enhancements

2) Driving-Related Offenses - \$15K

Develop Policy Recommendations to Reduce the Negative Impact of Driving Offense Laws on People with Low Incomes

- A substantial proportion of arrests by law enforcement and 30% of our criminal caseload are related to driving-related offenses;
- The CAO offers a diversion program for driving offenses that assists eligible individuals in obtaining reinstatement of their driver's licenses while complying with a plan to pay overdue fines over time. Our office has had over 2,800 participants in this program; over 3/4ths of the participants are people of color. This program is helpful, but more needs to be done.
- The funding will be used for research and analysis to develop policy initiatives that will have a broader impact.

Criminal Division Enhancements

3) Diversion Program for Obstruct Cases - \$10K

Funding for facilitation services for new Obstruction of Legal Process

Diversion Program

- The Office is in the process of developing and implementing a diversion program for certain obstruction of legal process cases. The program will involve a facilitated discussion between the person charged with the offense and a representative from the police department.
- The program provides an opportunity to achieve a better outcome:
 - increase understanding by the defendants of police procedures and needs; and
 - Increase understanding by law enforcement of the impact of certain police interactions on members of the community

Criminal Division Enhancements

4) Develop Evidence-Based Community Consequence – Carrying w/o a Permit Cases - \$15K

- Approximately 2/3 of Carrying w/o a Permit cases involve defendants between the ages of 18-25;
- The defendants in these cases have high rates of recidivism – committing subsequent, typically felony-level violent offenses.
- The standard sentence involves 30 days in the workhouse with the balance of the time stayed.
- This funding would allow us to research options and to plan implementation for a more effective and alternate consequence, such as supervised probation and community programming in lieu of workhouse time.



Criminal Division Enhancements

5) Restorative Justice – added funding of \$55K

- The Mayor’s Recommended Budget includes \$100,000 for restorative justice services, representing an increase of \$55,000 above current funding levels.
- Restorative justice diversion programs offer a more effective resolution than traditional prosecution for many types of lower level offenses.
- Our office has long supported restorative justice diversion programs and has increased the number of diversion programs offered and the types of eligible offenses.
- Our office is in the process of implementing a pre-charge restorative justice diversion opportunity at the adult level. The Minneapolis Police Department has already implemented pre-charge diversion for certain juvenile offenses.



Criminal Division Enhancements

6) Domestic Violence Hotline - \$65K

- MPD and the CAO are jointly funding a 24 hour hotline service to provide immediate advocacy services for domestic abuse victims. A contract was entered into in 2015 utilizing one-time funds. This funding will allow us to continue this service.

7) Community Attorney Program - \$50K

- Due to reductions in federal funding for the Byrne Justice Assistance Grant (JAG) program, supplemental funding is needed to support the salaries for our Community Attorney program. Previously, two out of the five community attorney salaries were funded through the JAG program. We project a \$50,000 shortfall in 2016 due to declining federal JAG funding.



Civil Division: Client Services

Purpose and Context

The Client Services group provides all non-litigation legal services for city clients. Attorneys in the group are assigned to particular client departments and practice areas to develop detailed knowledge of client needs and an in-depth knowledge of related law and requirements.

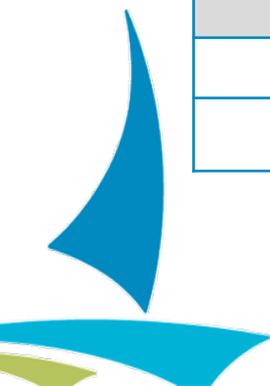
Services Provided

- Provide legal services to the Mayor, City Council, City departments and City boards and commissions.
- Draft ordinances and amendments.
- Provide Ethics Officer services, advise Ethical Practices Board, and provide enterprise-wide ethics training.
- Represent City in labor arbitrations, civil service and veteran's preference proceedings.

Client Services

2015 Adopted Budget		2016 Recommended Funding		FTEs	Funding
General Fund	Non-General Fund	General Fund	Non-General Fund	Current	One-Time (Yes/No)
	\$3,640,898		\$3,546,225	21.5	No

Goals					
Living Well	One Minneapolis	A Hub of Innovation and Activity	Great Places	A City that Works	
		X		X	
Values					
Equity	Safety	Health	Vitality	Connectedness	Growth
			X		X



Civil Division: Civil Litigation

Purpose and Context

As the City's legal counsel, the City Attorney's Office provides legal representation for the City and, as dictated by applicable law, to its officials and employees, in all lawsuits and administrative processes for both defense and affirmative civil litigation and claims.

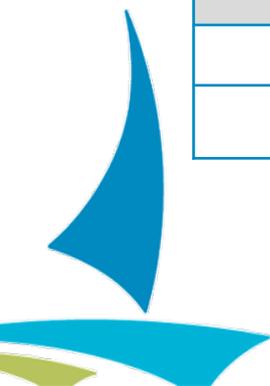
Services Provided

The Civil Litigation Group represents the City in all lawsuits and administrative hearing matters. The group handles a heavy caseload of complex litigation, achieving outstanding results.

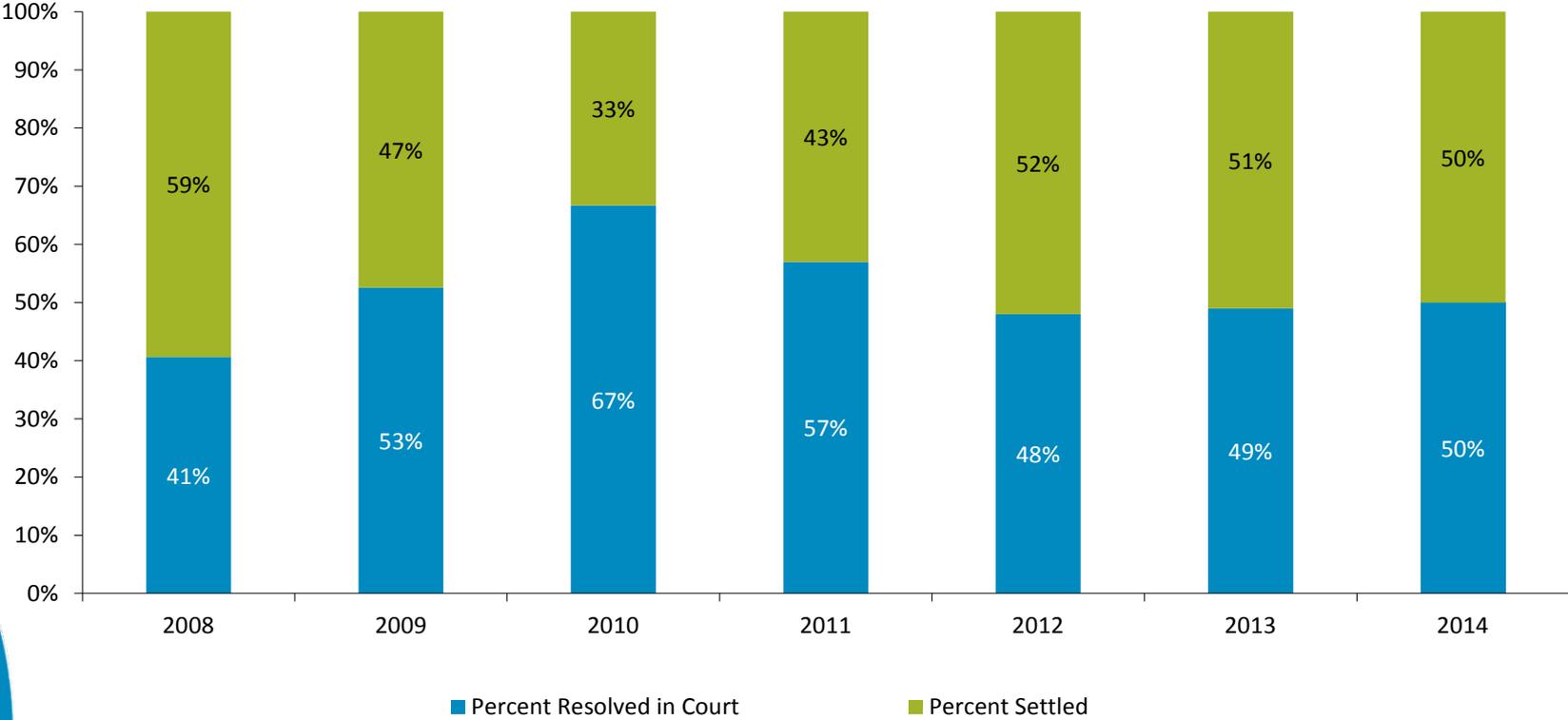
Civil Litigation

2015 Adopted Budget		2016 Recommended Funding		FTEs	Funding
General Fund	Non-General Fund	General Fund	Non-General Fund	Current	One-Time (Yes/No)
	\$3,544,597		\$3,794,414	26	No

Goals					
Living Well	One Minneapolis	A Hub of Innovation and Activity	Great Places	A City that Works	
				X	
Values					
Equity	Safety	Health	Vitality	Connectedness	Growth
					X

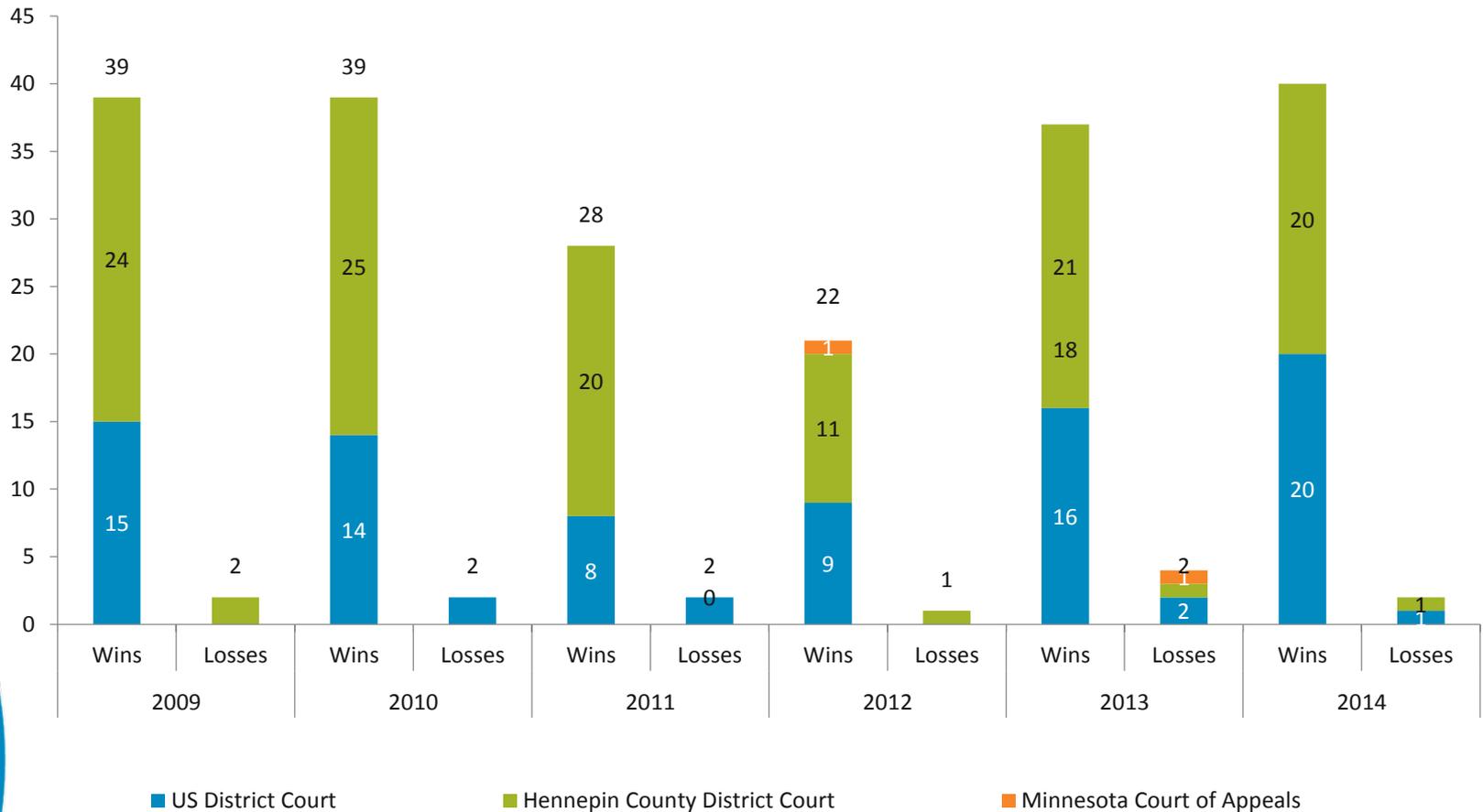


Percent of Civil Court Cases Settled vs. Resolved in Court



Source: CAO

Civil Cases Resolved in Court: Wins and Losses: 95% Win Rate in 2014



Civil Division Enhancements

1) Business Made Simple - \$25K

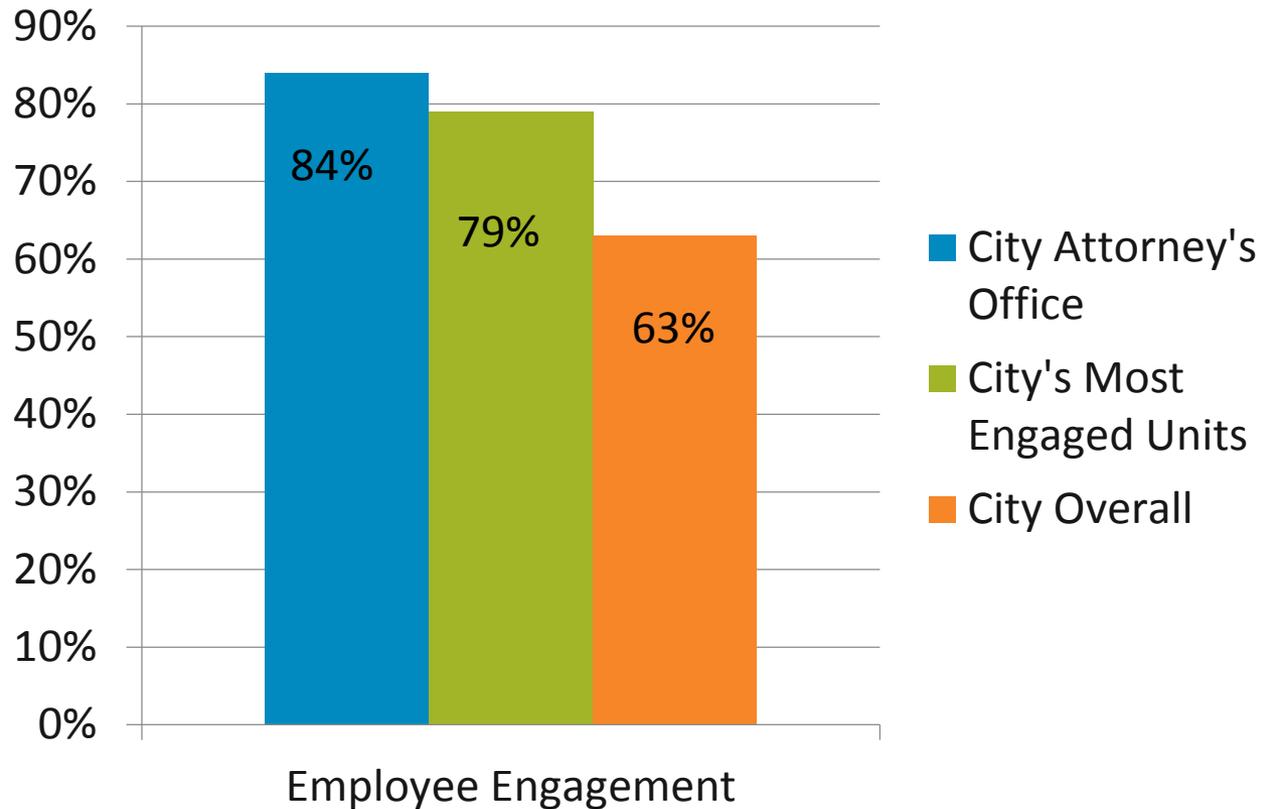
- In conjunction with the Mayor's Office, the City Attorney helped lead this project to identify ways the City could improve its regulatory and other processes to make it easier and simpler for businesses to open and grow in the City. This funding will be used to hire plain language and business process consulting services as needed to assist with the design of the customer portal for the City's new Enterprise Land Management System (ELMS).

2) Negotiation Skills Training - \$40K

- Over the last two years, the City Attorney's Office has organized intensive negotiation skills training through an outside vendor. Over 100 employees have gone through this training and there continues to be demand from City departments for more training sessions. This funding will allow us to continue to offer these valuable training sessions for employees.



Office-wide Measure: 2014 Employee Engagement Survey Results



Creative City (Attorney Office) Making



CITY OF MINNEAPOLIS

Questions?

THANK YOU

